

Data-Driven Autonomous Decision Making

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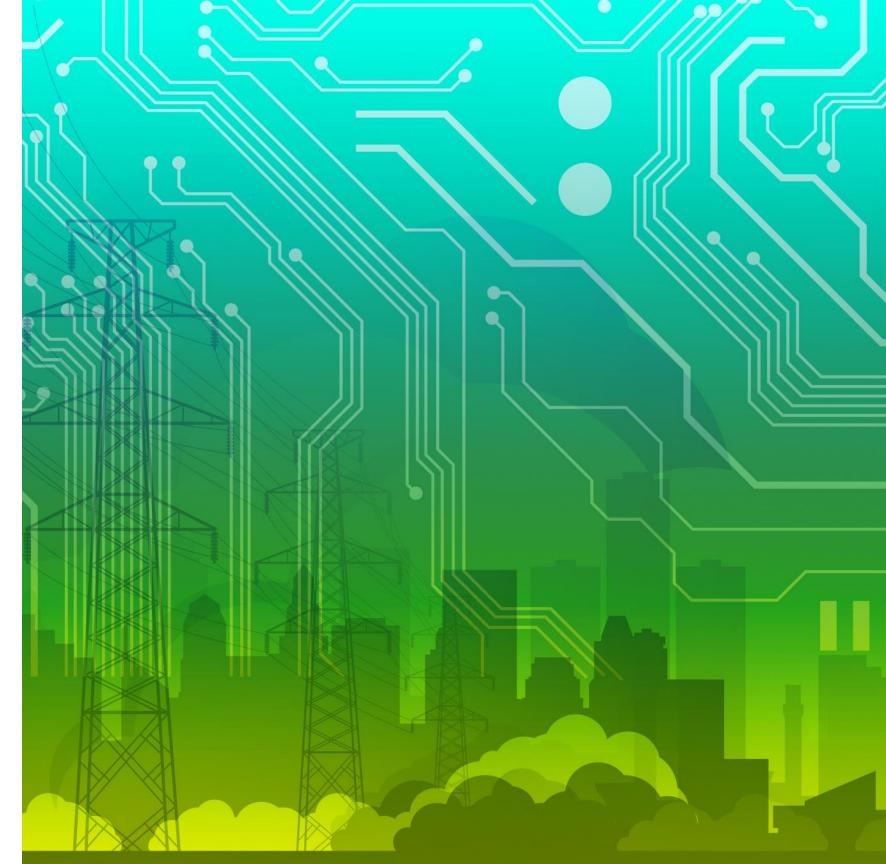
Senior Data Scientist



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Al and LLM Primer

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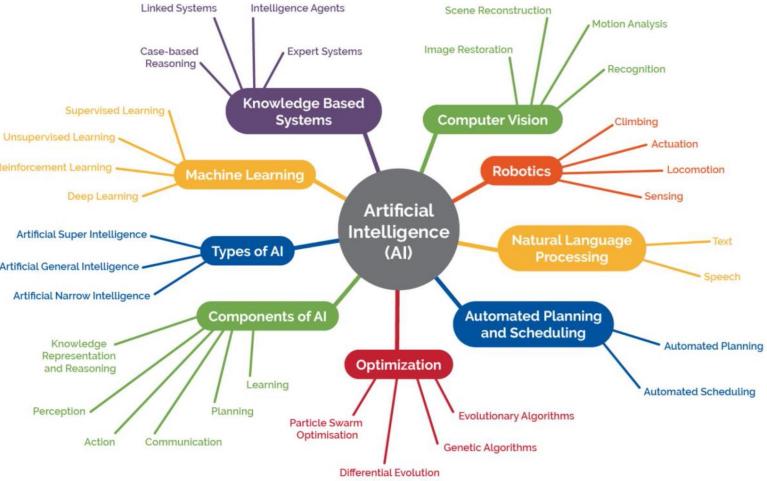


Al and LLM

Perspective: Human-Like Reasoning "The theory and development of computer systems able to perform tasks normally requiring human intelligence such as, visual perception, speech recognition, learning, decision-making, and natural language processing."

Perspective: An Algorithm that Pursues a Goal "Any computational method that is made to act independently towards a goal based on inferences from theory or patterns in data."

Perspective: Intelligence Augmentation "Augmented intelligence is a design pattern for a humancentered partnership model of people and artificial intelligence (AI) working together to enhance cognitive performance, including learning, decision making, and new experiences."



U.S. Department of Education, Office of Educational Technology, Artificial Intelligence and Future of Teaching and Learning: Insights and Recommendations, Washington, DC, 2023.



Modern AI/LLM Development Lifecyle

1. Data Collection 📊

This is where we gather *huge* amounts of text (for LLMs) or text and images (for VLMs). Think of it as collecting all the books, websites, and pictures the model will learn from.

2. Data Processing 🧹

Raw data can be messy! This step involves cleaning the data, fixing errors, removing irrelevant parts, and getting it ready for the model to understand. It's like organizing and cleaning up the collected books.

3. Data Augmentation 材

To make the model even smarter and more robust, we sometimes create new training examples by slightly changing the existing data. For text, this could be changing sentence structure. For images, it could be rotating or zooming. This helps the model learn to handle variations.

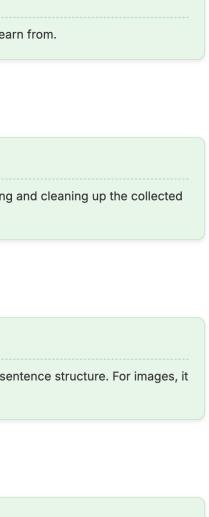


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4. Pre-training 📚

This is the *massive* initial training phase! The model reads and learns from the enormous dataset (trillions of words!). It learns grammar, facts, reasoning, and how words relate to each other by trying to predict the next word. This takes a lot of time and powerful computers!

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Modern Al/LLM Development Lifecyle

5. Post-training & Alignment 🗹

After pre-training, the model is smart but might not always be helpful or safe. This stage involves further training to make the model follow instructions better, be less likely to generate harmful content, and align with human values. Think of it as teaching the smart robot good manners and how to be helpful.

6. Fine-tuning 💕

If you want the LLM to be really good at a *specific* task (like writing poems, or answering medical questions), you give it more training on a smaller, specialized dataset for that task. This is like teaching a general-purpose robot a specific skill.

7. Domain Adaptation 🌐

Sometimes, you want the LLM to work well with text from a very specific area or 'domain' (like legal documents or scientific papers). Domain adaptation is like helping the model understand the special language and concepts used in that specific field.

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8. Evaluation 👍

Throughout and after training, we test the model on data it has *never* seen before to see how well it's performing on different tasks and if it's safe and helpful. We measure its accuracy and quality.

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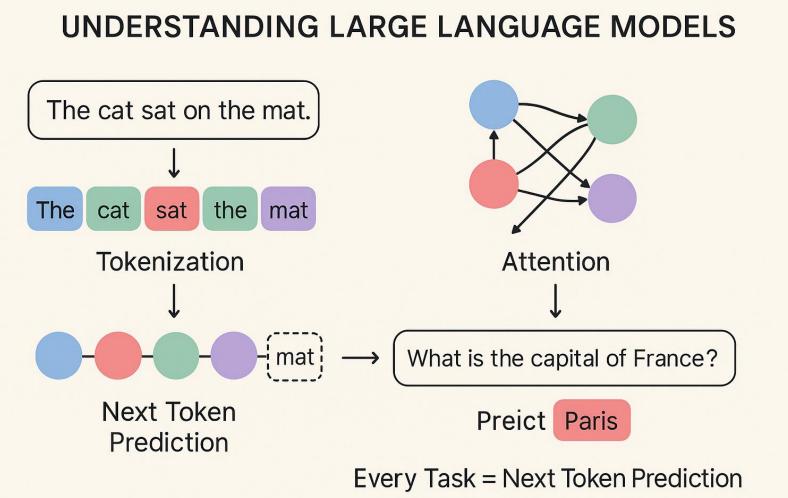




Understanding Large Language Models (LLMs)

Imagine a super-smart computer program that's read tons and tons of books, articles, and websites. It learns how words usually go together and can then create new sentences, answer questions, and even write stories!

That's kind of what a Large Language Model (LLM) is. LLMs are great at understanding and generating human language.



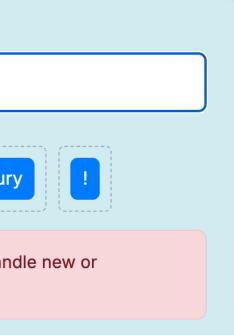
GPT-4 generated this image with the prompt "Create a a GIF that help 8-grader to understand Large Language Model, Help to understand how Tokenization works, how attention works, how next token prediction works, how every task is an instance of next token prediction"



Tokenization - Computers are great with numbers, but not so much with words directly. So, the first step is to break down sentences into smaller pieces they *can* understand. These pieces are called "tokens". Tokens can be whole words, parts of words (like "ing" or "un"), or even punctuation. It's like taking a big Lego structure apart into individual bricks!

> Type your own sentence below and watch it turn into tokens: Let's bring Permitting Technology into the 21st Century ! Permitting Technology 21st Centur bring the into

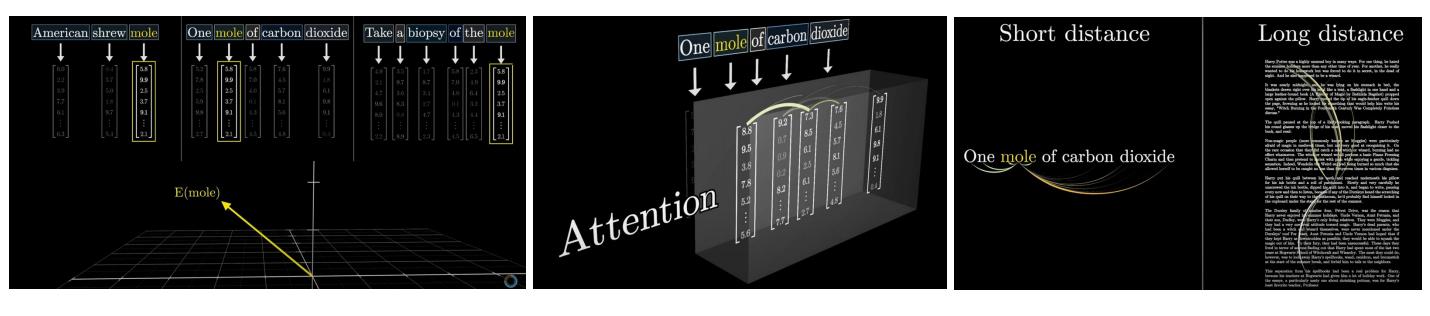
Cool Fact: LLMs use different ways to tokenize. Some break words into smaller "subwords" so they can handle new or misspelled words better!





When you read a sentence, you naturally know which words are important and how they relate to each other.

LLMs need to do this too! "Attention" is a clever mechanism that helps the model figure out which words in the sentence are most important when it's thinking about a specific word.



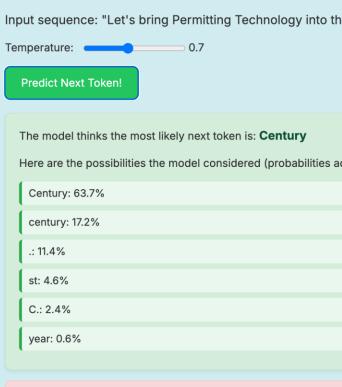
Visualizing Attention, a Transformer's Heart | Chapter 6, Deep Learning



LLM Primer Next Token Prediction - The Guessing Game

At its core, a lot of what an LLM does is try to predict the *very next* token that should come in a sequence. Based on everything it's seen before (the input text and the tokens it has already generated), it calculates the chances (probabilities) for *every possible* next token.

Temperature: Controlling Creativity When predicting the next token, the LLM doesn't *always* pick the single most likely one. "Temperature" is a setting that controls how adventurous the model is.



How it Chooses: With temperature, the model still uses probabilities, be probabilities before making a choice.

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Almost anything you ask an LLM to do can be framed as predicting the next token. The LLM just keeps predicting token after token until it thinks it's finished the task.

Task: Translation

Input: Translate English to French: 'Hello'

Model Predicts: 'Bonjour' (It predicts the French tokens that should follow the instruction)

Task: Summarization

Input: Summarize this article: [A really long article about space]

Model Predicts: [A short summary about space] (It predicts the tokens that condense the article)

Task: Question Answering 🤥 🔁 💡

Input: Answer this question: 'What is the capital of France?'

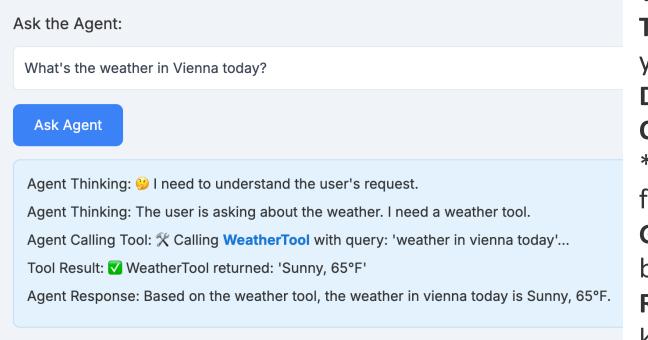
Model Predicts: 'Paris' (It predicts the tokens that directly answer the question)





Imagine giving the smart LLM brain the ability to *do* things in the real world, not just generate text! That's where LLM Agents come in. An agent is an LLM that can decide to use external "tools" or APIs (Application Programming Interfaces) to get information or perform actions.

Think of tools as special gadgets the LLM can use, like a calculator, a search engine, or a weather app.



When you give an agent a task, it: **Thinks**: It uses its language understanding to figure out what you want.

Decides: It decides if it needs a tool to complete the task. Calls Tool: If needed, it figures out *which* tool to use and *what information* to give the tool (like asking a weather tool for the weather in a specific city). This is like using an API. **Gets Result:** The tool performs the action and gives the result back to the agent.

Responds: The agent uses the tool's result (and its own knowledge) to give you a final answer in natural language.



LLM + Human Decision Making

- Cognitive Model Priors
- Collaborative Decision Making
- Understanding Limitations

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Cognitive Model Priors: LLMs as Master Conversationalists

- The Turing's "imitation game." If the interrogator couldn't correctly determine which respondent was the computer and which was the human, it would suggest, on a very general level, that the machine could imitate a human.
- 3-party Turing test: Participants communicate with both a human and AI, then decide which is which
- Current Status: LLMs excel as master conversationalists

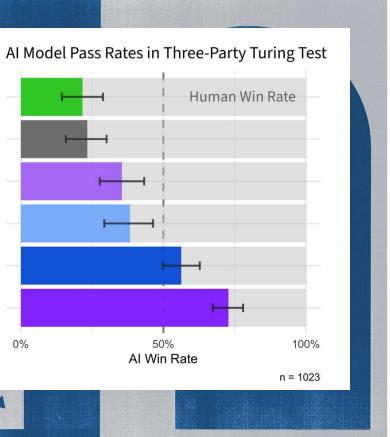
NEWS FEATURE 25 July 202

ChatGPT broke the Turing test – the race is on for new ways to assess AI

Large language models mimic human chatter, but scientists disagree on their ability to **By Celeste Bieve** 🖌 (f) 🖾 GPT-40 (no persona) ELIZA Al Witness **GPT-4.5** (no persona) LLaMa-3.1-405B (no persona) LLaMa-3.1-405B (with persona) GPT-4.5 (with persona) 0%

Illustration by The Project Twins







LLMs possess "soft skills" and simulate nuanced behaviors

 Can simulate believable human behaviors such as reflection and planning

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- Can understand and model trust behaviors in interactive scenarios with high human alignment [Xie et al. 2024]
- Capable of human centered empathetic communication [Ayers et al. 2023]



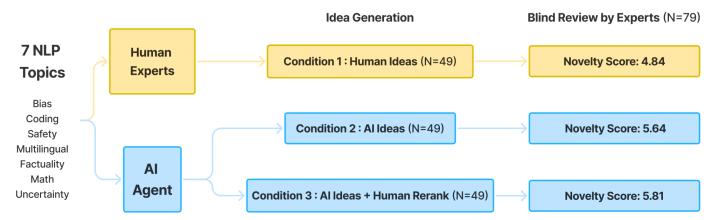
Generative Agents: Interactive Simulacra of Human Behavior



Cognitive Model Priors: Idea Generation and Strategic Thinking

LLMs demonstrate cognitive abilities such as idea generation, problem solving, and generating innovative solutions

 Generate research ideas considered more novel than those from human experts and are strong in concept generation [Ege et al. 2025]



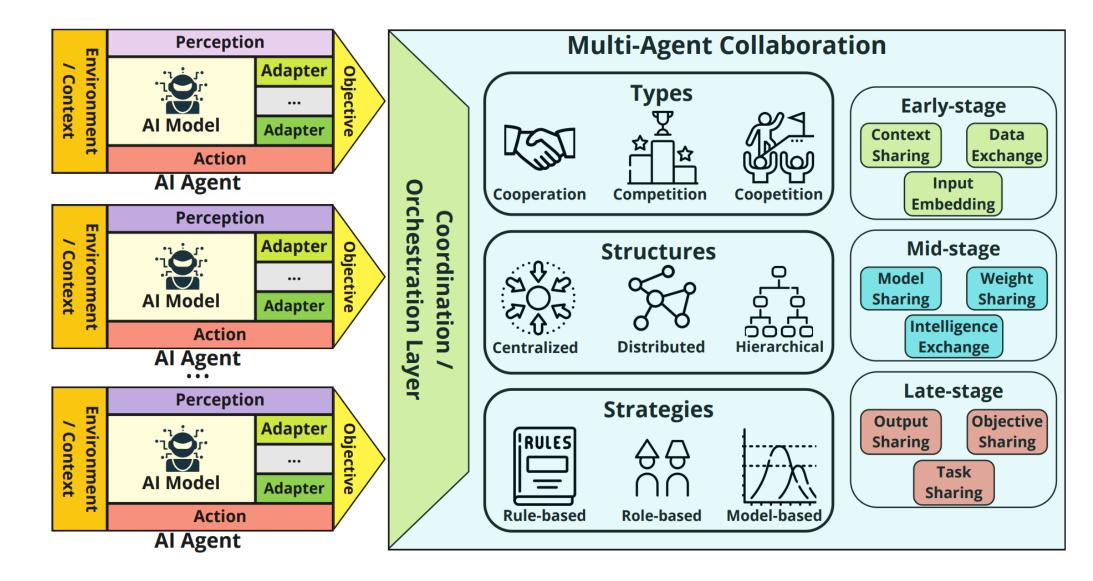
LLM-generated ideas are judged as more novel than human expert ideas: Si et al. 2024

- LLMs can accurately simulate strategic behavior especially when structured as multi agent systems [Sreedhar et al. 2024]
- Problem solving can be enhanced by scenario simulations to explore optimal solutions to complex multi variable problems [Rasal et al. 2024]





Collaborative Decision Making w/ LLM Agents



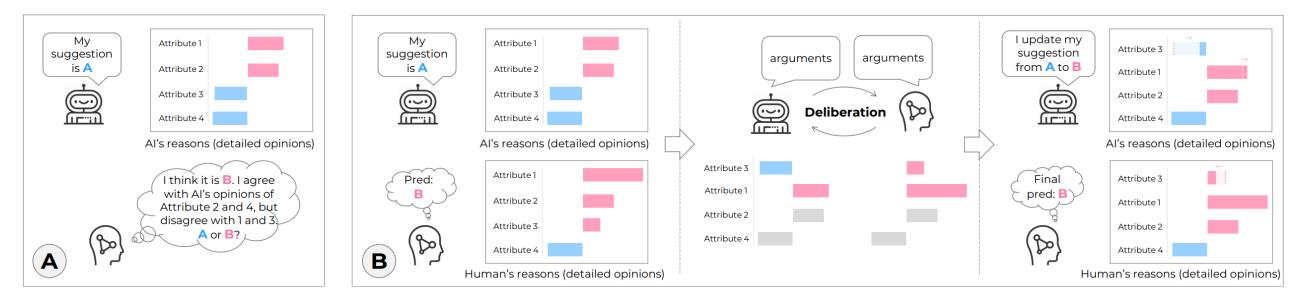
Multi-Agent Collaboration Mechanisms: A Survey of LLMs





Collaborative Decision Making Across Domains

- Professional workflows and decision making in sectors like Law [Siino et al. 2025], and Medicine [Kim et al. 2024]
- LLMs are assisting in tasks such as drafting documents, review and legal research and speeding up the processes [Guha et al. 2023]



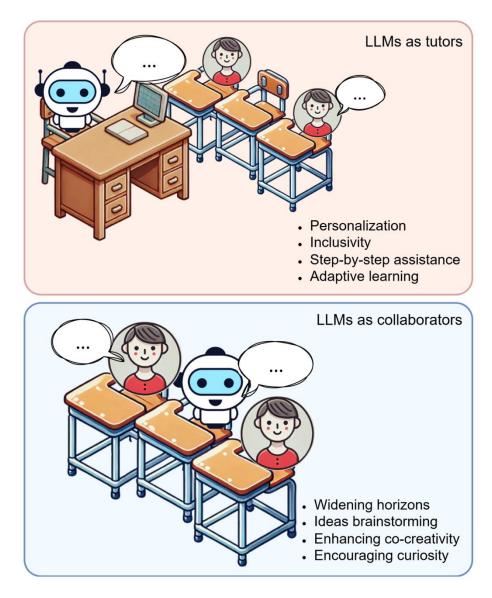
Enhancing Human AI collaborative decision making: Ma et al. 2025





Collaborative Decision Making Across Domains

- Can play personalized dual roles as a collaborator and as a tutor to address diverse needs [Grassucci et al. 2025]
- AI tools that facilitate decision-making and automate processes in ecological research and conservation.[D'Souza et al. 2025]
 - Prescriptive analysis tools that not only interpret past and present data (as in descriptive and predictive analytics) but also suggest specific actions or policies to achieve desired outcome.
 - Integrating heterogeneous datasets, including global biodiversity databases (e.g., GBIF), remote sensing and land-use data, socioeconomic datasets, and spatial metrics to model ecosystem dynamics and human-environment interaction



Source: Grassucci et al. 2025



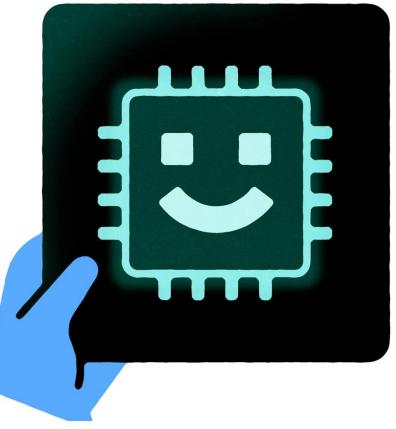
Collaborative Decision Making Across Domains

The New York Times

OPINION GUEST ESSAY

The Robot Doctor Will See You Now

Feb. 2, 2025



nature human behaviour

Perspective

How large language models can reshape collective intelligence

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Check for updates

Jason W. Burton $0^{1,2}$, Ezequiel Lopez-Lopez², Shahar Hechtlinger $0^{2,3}$, Zoe Rahwan 0^2 , Samuel Aeschbach $0^{2,4}$, Michiel A. Bakker⁵, Joshua A. Becker⁶, Aleks Berditchevskaia⁷, Julian Berger^{2,3}, Levin Brinkmann 0^8 , Lucie Flek^{9,10}, Stefan M. Herzog 0^2 , Saffron Huang¹¹, Sayash Kapoor^{12,13}, Arvind Narayanan^{12,13}, Anne-Marie Nussberger 0^8 , Taha Yasseri $0^{14,15}$, Pietro Nickl^{2,3}, Abdullah Almaatouq 0^{16} , Ulrike Hahn¹⁷, Ralf H. J. M. Kurvers $0^{2,18}$, Susan Leavy¹⁹, Iyad Rahwan 0^8 , Divya Siddarth^{11,20}, Alice Siu²¹, Anita W. Woolley²², Dirk U. Wulff $0^{2,4}$ & Ralph Hertwig 0^2

Collective intelligence underpins the success of groups, organizations, markets and societies. Through distributed cognition and coordination, collectives can achieve outcomes that exceed the capabilities of individuals-even experts-resulting in improved accuracy and novel capabilities. Often, collective intelligence is supported by information technology, such as online prediction markets that elicit the 'wisdom of crowds', online forums that structure collective deliberation or digital platforms that crowdsource knowledge from the public. Large language models, however, are transforming how information is aggregated, accessed and transmitted online. Here we focus on the unique opportunities and challenges this transformation poses for collective intelligence. We bring together interdisciplinary perspectives from industry and academia to identify potential benefits, risks, policy-relevant considerations and open research questions, culminating in a call for a closer examination of how large language models affect humans' ability to collectively tackle complex problems.

Burton, Jason W., et al. "How large language models can reshape collective intelligence." Nature human behaviour 8.9 (2024): 1643-1655.

The Robot Doctor Will See You Now

https://doi.



Understanding Limitations: Cognitive and Reliability

Reasoning Gaps:

Tend to rely on surface-level patterns and correlations in their training data, [Mondorf et al. 2024] and struggle with critical thinking [Yang et al. 2025]

Risk of generating confident misinformation: Can generate highly plausible but incorrect information with high degree of confidence [Xu et al. 2024]

The "Black Box Nature":

Internal decision-making processes of LLMs remain opaque making it difficult to audit, explain basis of output [Eigner et al. 2024]



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Understanding Limitations: Societal, Contextual Risks

Prevalence of Socio-demographic Biases:

 Can inherit and amplify harmful societal biases leading to potentially discriminatory outcomes [Gupta et al. 2024]

Limited Long-Term Sustainable Cooperation:

• Evaluate the ability of LLMs to engage in cooperative behavior and effective governance of shared resource [Piatti et al. 2024]



Cooperate or Collapse: Emergence of Sustainable Cooperation in a Society of LLM Agents











Understanding Limitations: Curiosity and Imagination

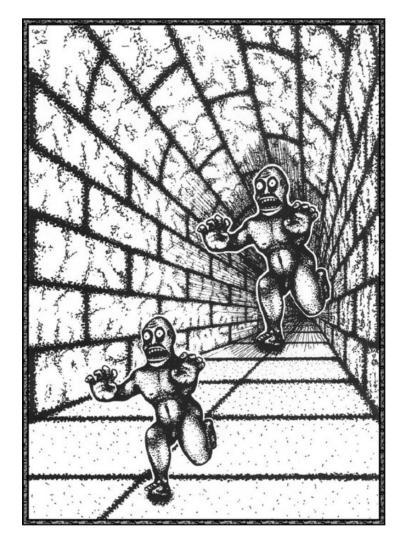
Google DeepMind CEO Demis Hassabis acknowledges the lack of true curiosity and imagination in present AI systems.

While AI can generate creative content, studies suggest it may not yet match the depth and consistency of human creativity.

Al can be a powerful tool to assist and augment human creative processes, but it doesn't yet replicate the full scope of human creativity, including intention and deeper understanding.

Artificial intelligence could end disease, lead to "radical abundance," Google DeepMind CEO Demis Hassabis says

Haase, Jennifer, Paul HP Hanel, and Sebastian Pokutta. "Has the Creativity of Large-Language Models peaked? An analysis of inter-and intra-LLM variability." arXiv preprint arXiv:2504.12320 (2025).



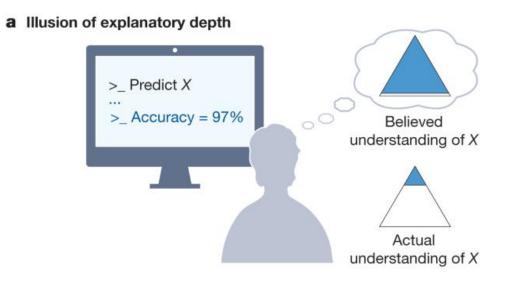
Original Visual Illusions, Ambiguities, and Downloaded from http://direct.mit.edu/daed/article-2025

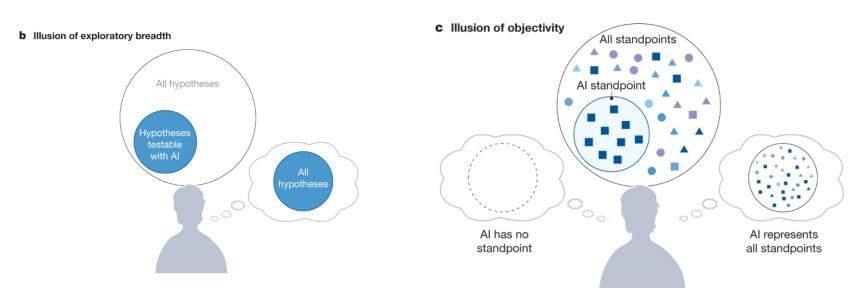


Source: Roger Shepard, "Terror Subterra," in Mind Sights: other Anomalies (New York: W. H. Freeman & Co, 1990). pdf/151/2/139/2060633/daed a 01906.pdf by guest on 24 April



Understanding Limitations: Do Not Trap to Al Illusions





People relying on another person — or, in this case, an algorithm — for knowledge have a tendency to mistake that knowledge for their own and think their understanding is deeper than it actually is.

Research becomes skewed towards studying the kinds of thing that AI systems can test

Researchers see AI systems as representing all possible viewpoints or not having a viewpoint.





Thank you

Email yasanka.horawalavithana@pnnl.gov









Adopting Al Tools for Improving Permitting Outcomes and Efficiency

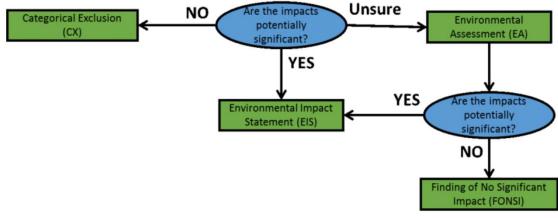


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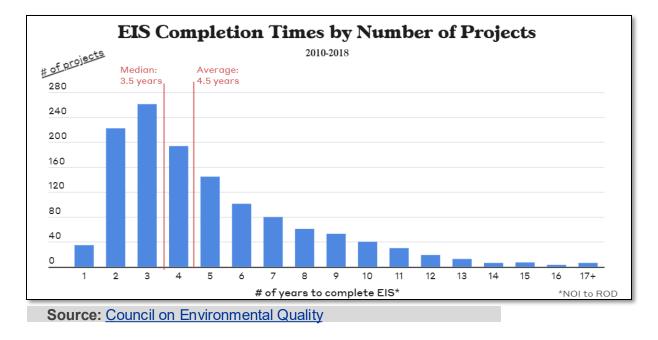


Environmental Reviews

- The National Environmental Policy Act (NEPA) requires agencies to examine and disclose the potential significant environmental impacts of major actions
- NEPA does not require a substantive result, it only requires that agencies take a "hard look" at the impacts of their actions
- Three main levels of environmental reviews: •
 - Environmental Impact Statement for actions likely to have a significant impact
 - Environmental Assessment for actions that may have a significant impact (EA results in either a Finding of No Significant Impact or a decision to prepare an EIS)
 - Categorical Exclusion for actions that normally do not have a significant impact
- Typical NEPA timelines for site-specific renewable energy • projects:
 - Environmental Impact Statement: 2.5 4 years
 - Environmental Assessment: 6-18 months
 - Categorical Exclusions: a few weeks to 6 months.

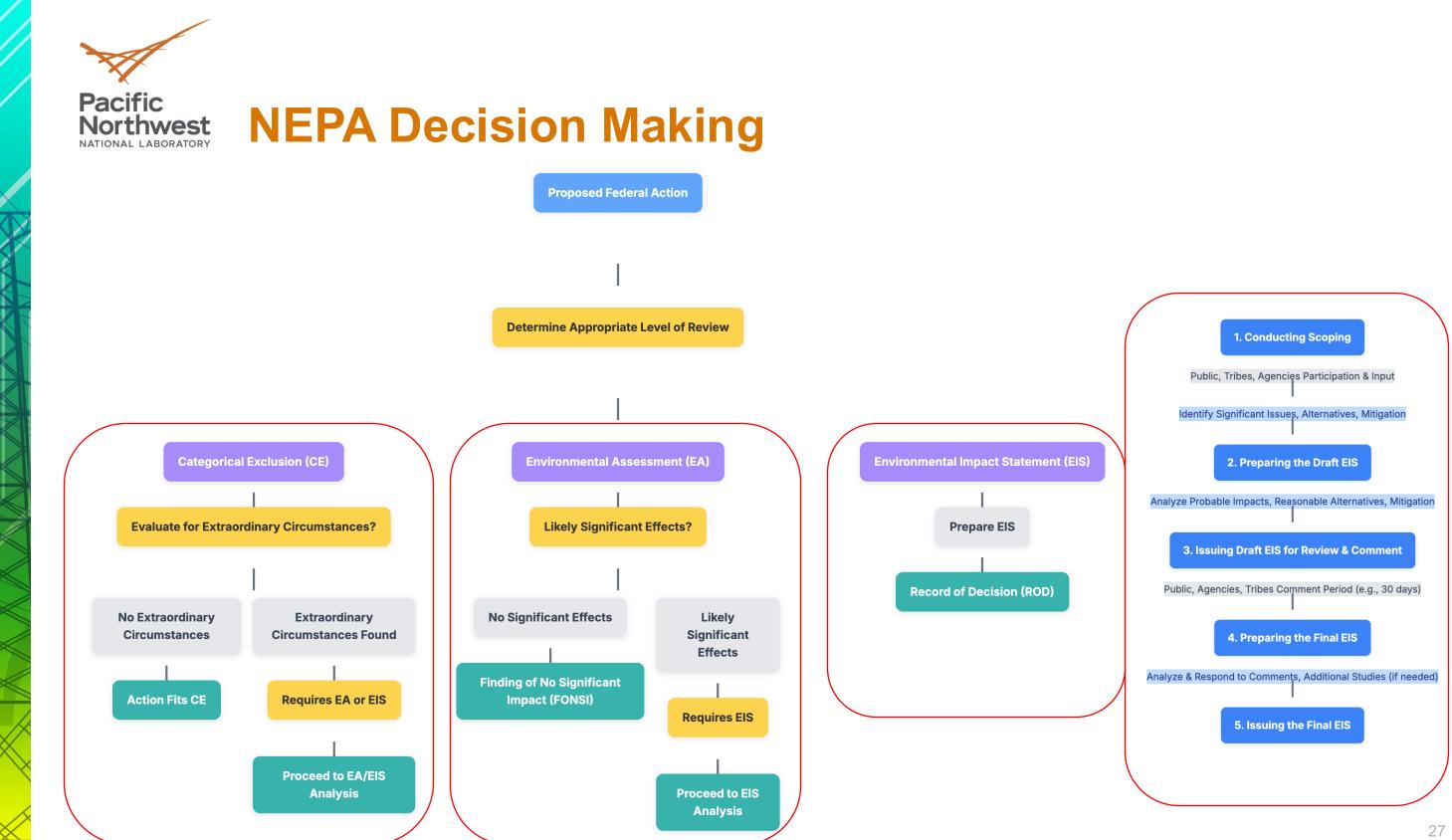


Simple Overview of NEPA Process



Slides Attribution to Keith Benes, DOE

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Recent Environmental Reviews



SunZia Southwest Transmission, a 550 mile transmission line project transporting renewable energy to residents in the southwest. The project will support modernizing renewable energy infrastructure, potentially lowering energy costs for consumers in AZ, NM, & CA.

Coastal Virginia Offshore Wind farm is the largest offshore wind project in U.S. history, expected to create 900 direct and indirect jobs and power up to 660,000 homes with renewable energy.



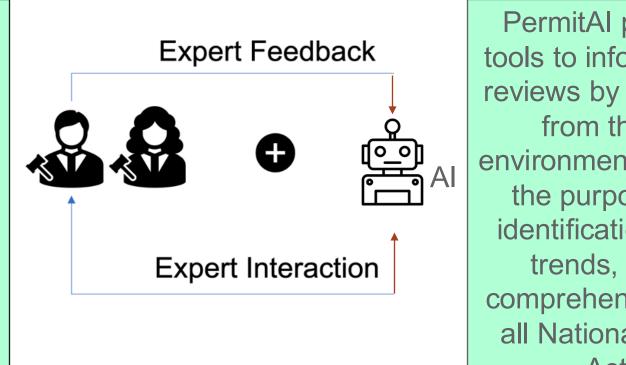


AI-Driven Environmental Review and Permitting

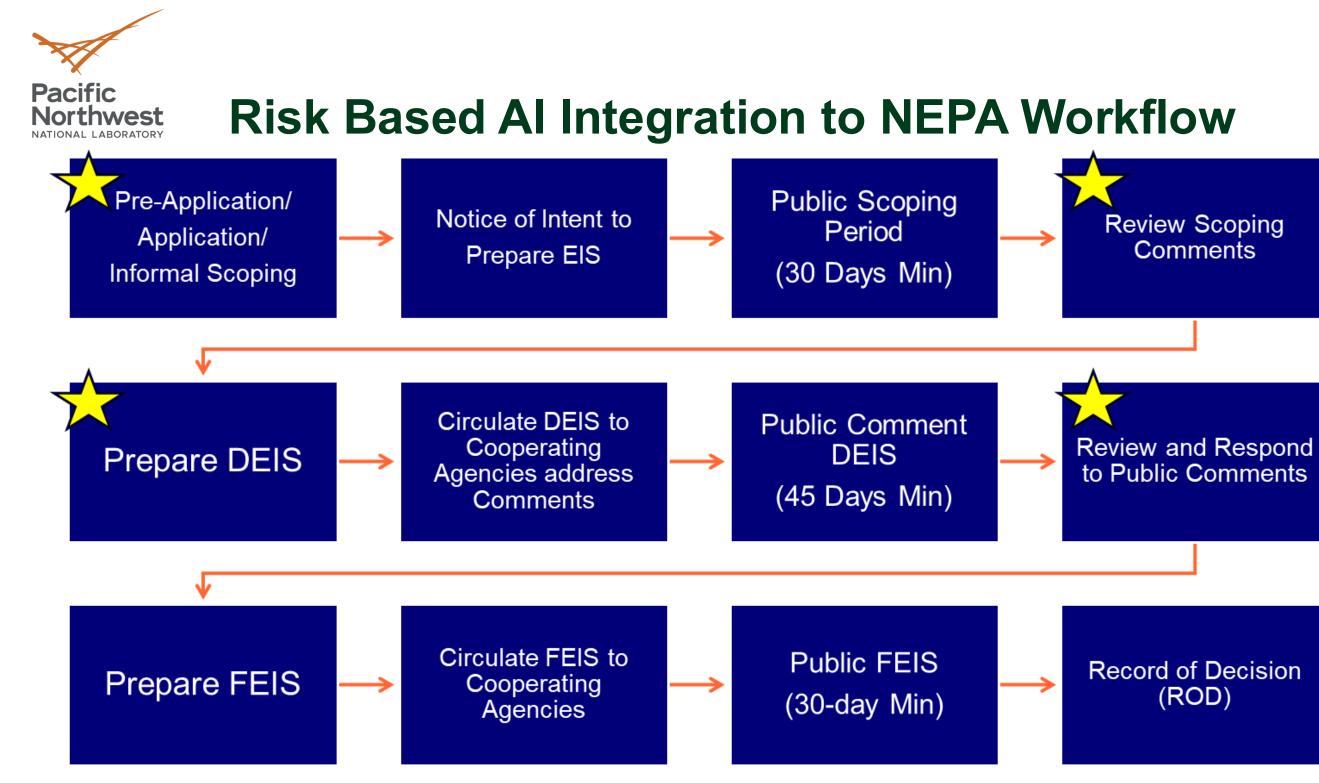
Critical Opportunity

Environment and permitting process is tedious, expensive and time taking. Al driven tools will assist in improving and streamlining the review process.

National Environmental Policy Act (NEPA) experts work to ensure compliance with environmental laws and regulations. NEPA experts interpret laws; understand and respond to public, private, governmental, and tribal input; and work with applicants to properly analyze and mitigate environmental impacts of federal actions.

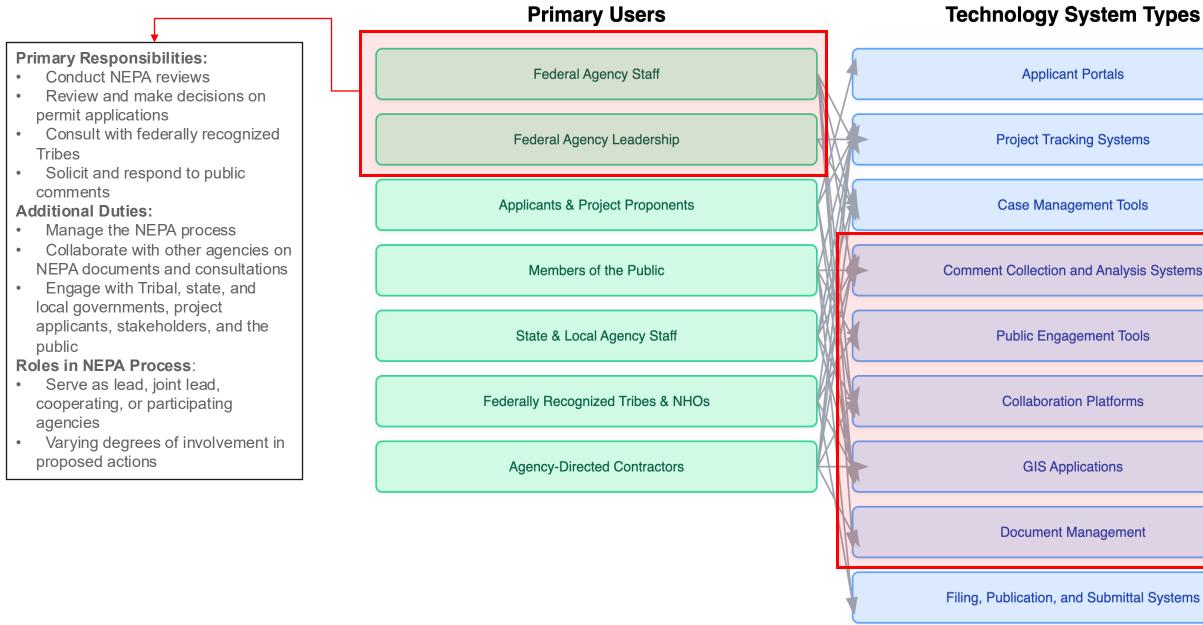


PermitAl project is developing Al tools to inform future environmental reviews by synthesizing information from thousands of existing environmental review documents for the purpose of efficiency gains, identification of otherwise unseen trends, and the creation of a comprehensive map and catalog of all National Environmental Policy Act (NEPA) efforts.



Slides Attribution to Keith Benes, DOE



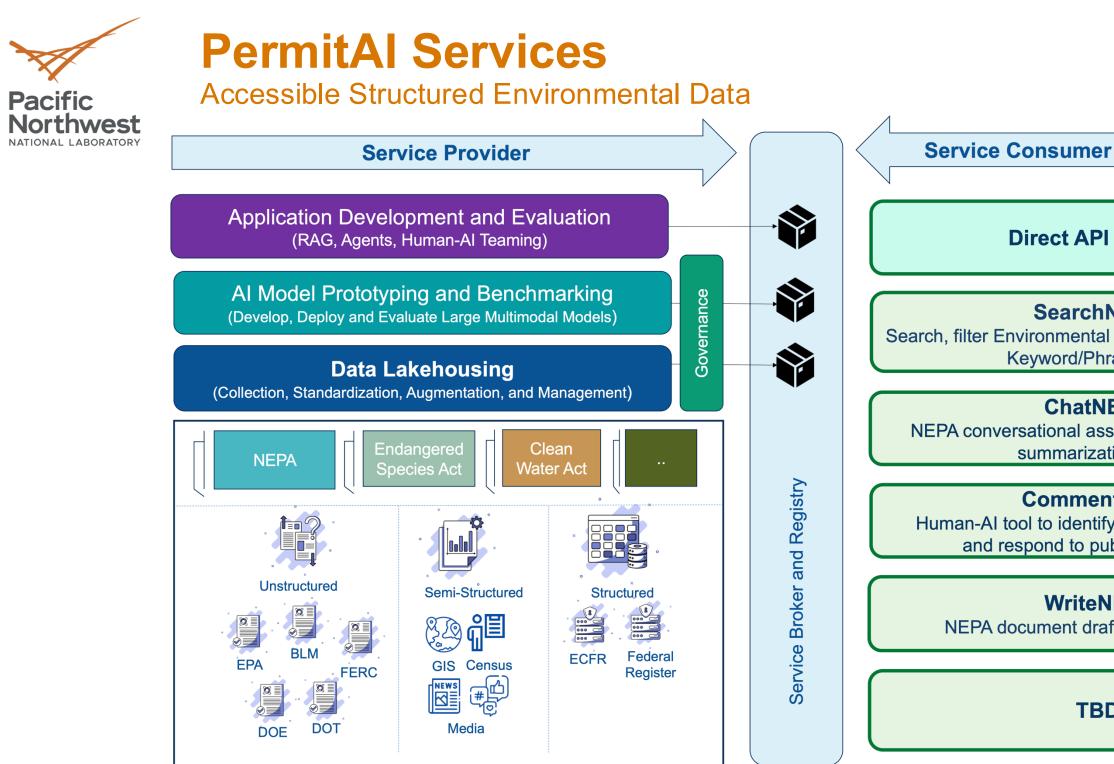


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> Council on Environmental Quality Report to Congress on the Potential for Online and Digital Technologies to Address Delays in Reviews and Improve Public Accessibility and Transparency under 42 U.S.C. 4332(2)(C) https://ceg.doe.gov/docs/ceg-reports/CEQ-E-NEPA-Report-to-Congress Final-(508).pdf

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*The list of applications is subject to change based on the sponsor request

*Service Consumers can access services (eventually) without necessarily going only through our native developed applications







Direct API Access

SearchNEPA

Search, filter Environmental Review Documents with Keyword/Phrase/Topic

ChatNEPA

NEPA conversational assistant for fact finding, summarization, etc.

CommentNEPA

Human-AI tool to identify, extract, summarize, and respond to public comments.

WriteNEPA

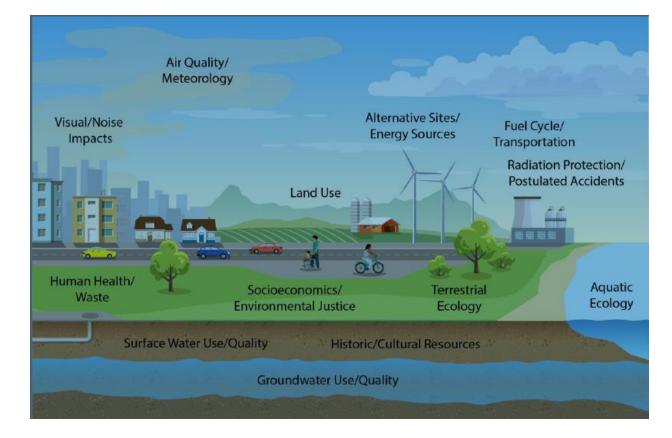
NEPA document drafting assistant tool

TBD



Anatomy of a NEPA Document

- 1. Purpose and Need/Proposed Action Description
- 2. Affected Environment Baseline conditions
 - a. Land Use/Visual/Transportation
 - b. Geology/Soils
 - c. Hydrology (groundwater/surface water)
 - d. Ecology (terrestrial/aquatic)
 - e. Air Quality/Meteorology/Climate Change
 - Historic & Cultural Resources f
 - g. Human Health/Noise
 - h. Socioeconomics
 - **Environmental Justice**
 - Waste İ.
 - k. Project Specific Hazards
- Resource impact assessments from construction and operation 3.
- Cumulative impacts from other actions 4.
- Alternatives to the proposed action and environmental impacts 5.
- Mitigations/Conclusions 6.



Slide credits to Ann Miracle 6/11/2025



NEPA Documents

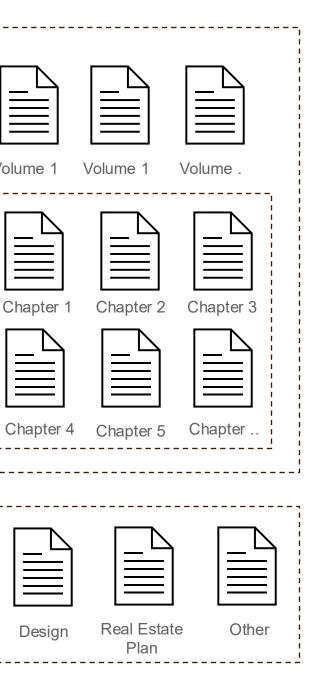
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• 22- Environmental Appendix D7 Hazardous Materials Report

	Volume 1	/olume 1	Volume .		Volume 1
	Chapter 1 Chapter 4	Chapter 2 Chapter 5	Chapter 3 Chapter		Chapter 1 Chapter 4
Appe	ndix Comment Letters	Maps	Reports	Biological Assessment	Design



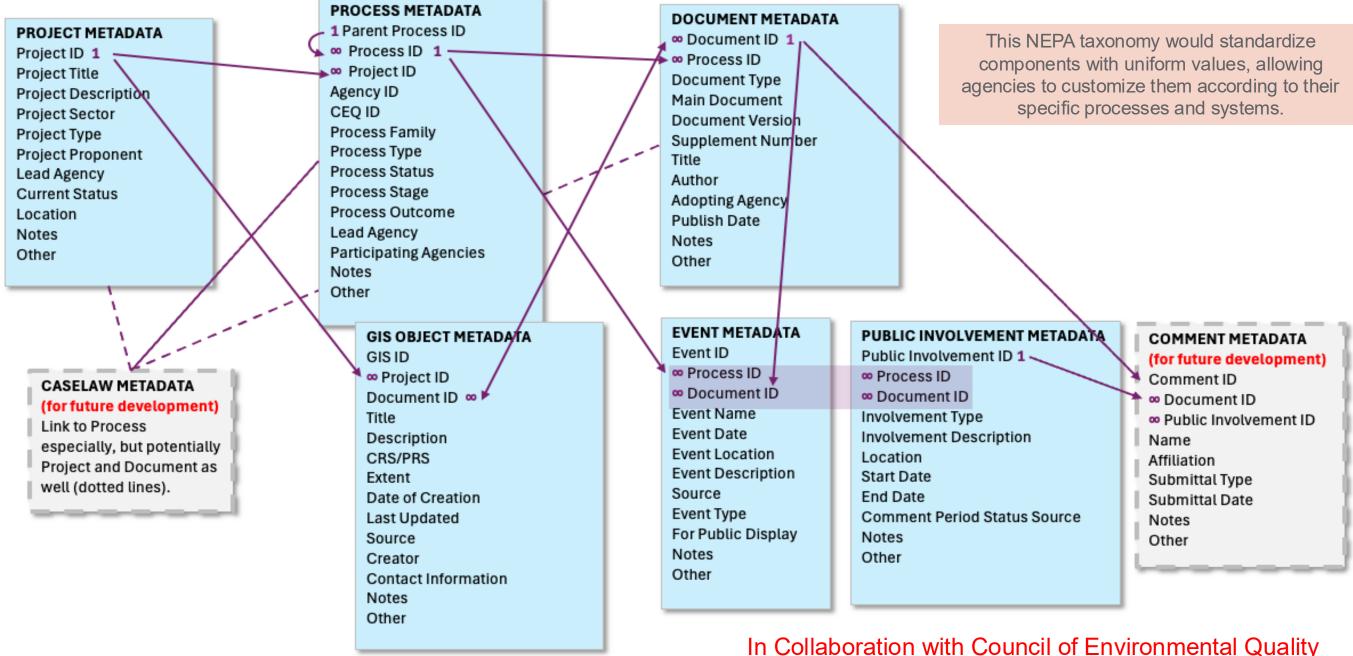
Version

Draft

NEPA Taxonomy and Metadata Standards

Pacific

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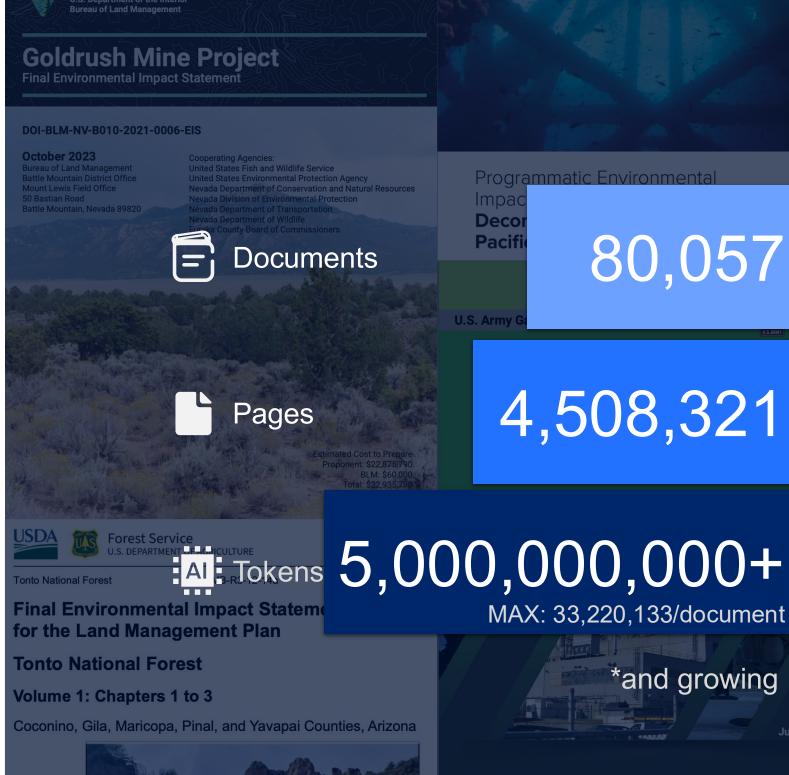


NEPA Text Corpus (NEPATEC)

Documents are collected across 5+ Siloed Data Sources

- **Environment Protection** Agency (EPA)
- Department of Energy (DOE)
- Bureau of Ocean Energy Management (BOEM)
- United States Department of • Agriculture (USDA)
- Bureau of Land Management (BLM)

Documents Authored by 100+ **U.S.** Government Agencies



Programmatic Environmental

80,057

MAX: 33,220,133/document

*and growing

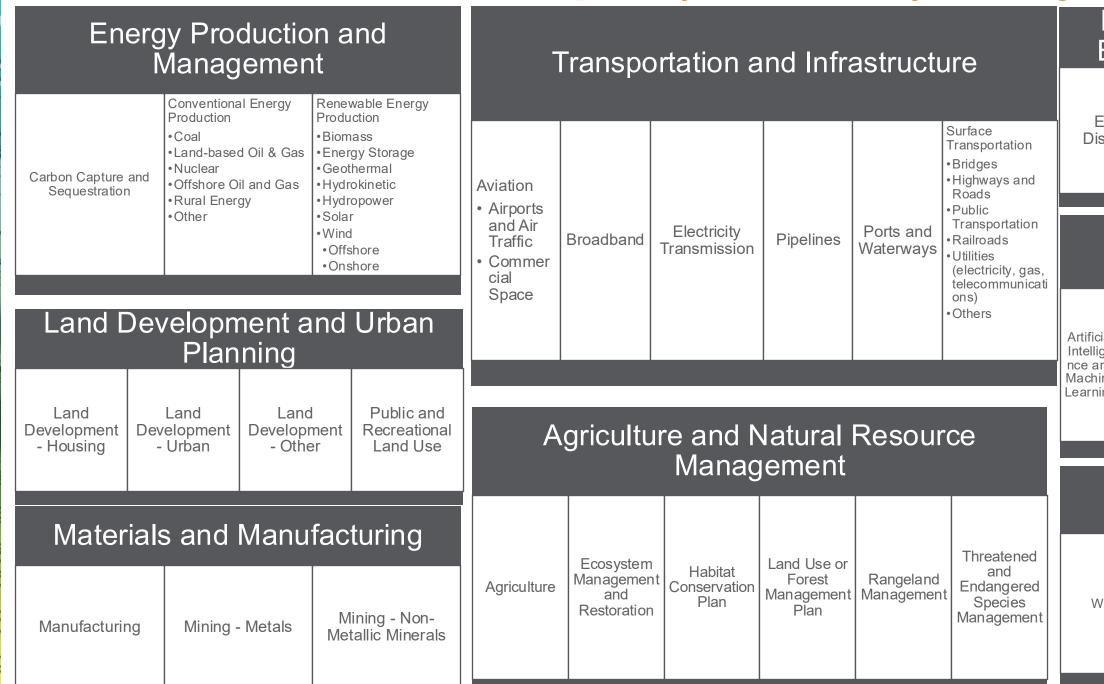
July 2022

6/11/2025

https://huggingface.co/datasets/policyai/NEPATEC1.0



NEPA Text Corpus (NEPATEC) – Project Sector



Military, Defense, and Emergency Response

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al je nd ng	Cyberse curity	Data Storage and Data Manage ment	Perform ance Computi ng and Advance d Comput er Hardwar e and Softwar	Quantu m Informati on Science and Technol ogy	Semicon ductors	
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Water and Waste Management

Waste Management

Water Resources

Irrigation and Water SupplyOther



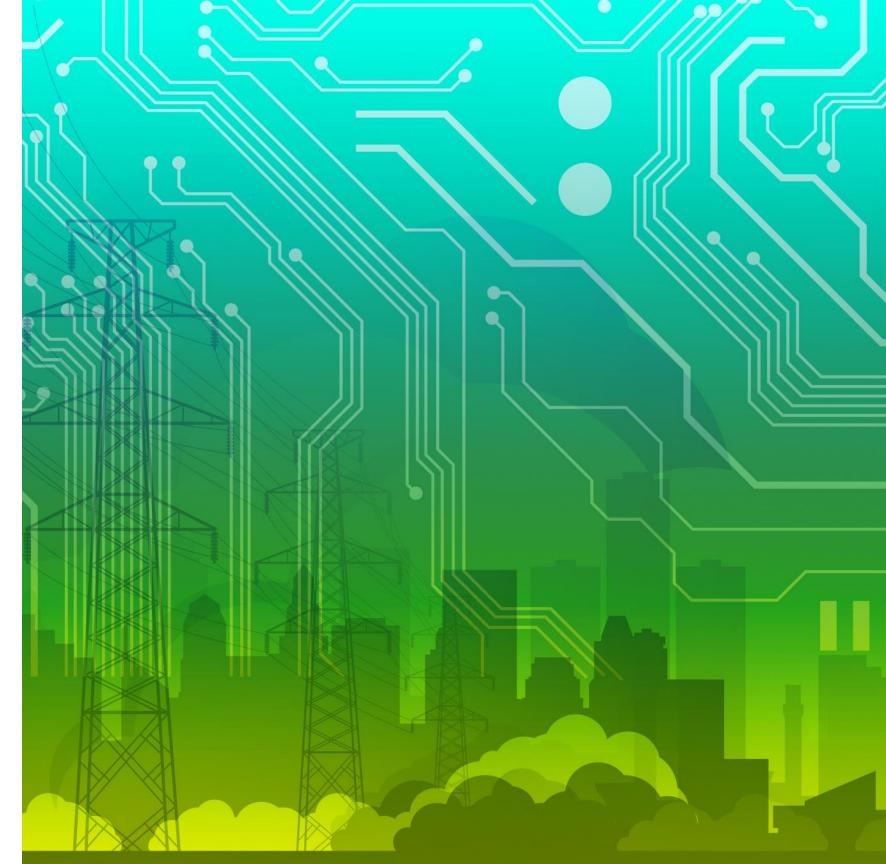
SearchNEPA NEPA AI Research Tool

May 6, 2025



Pacific Northwest

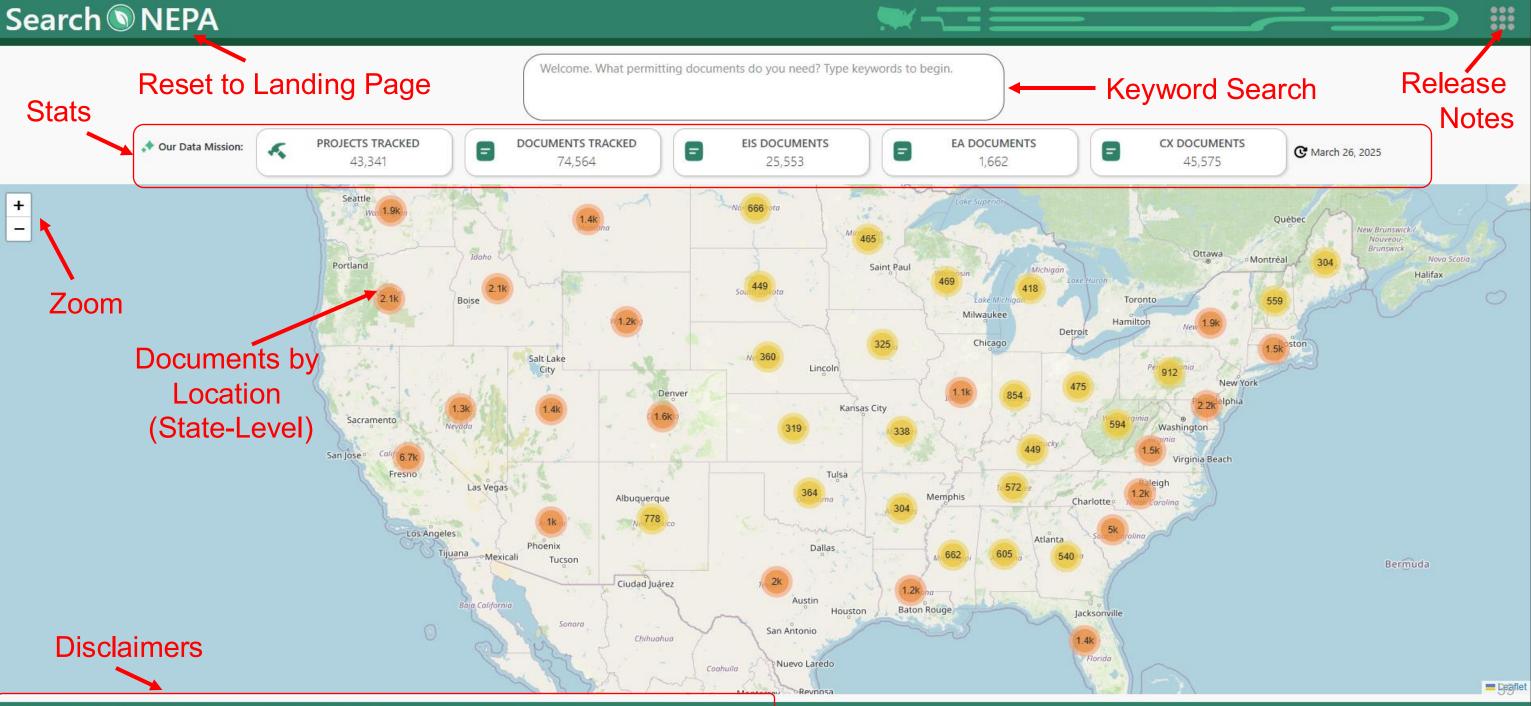
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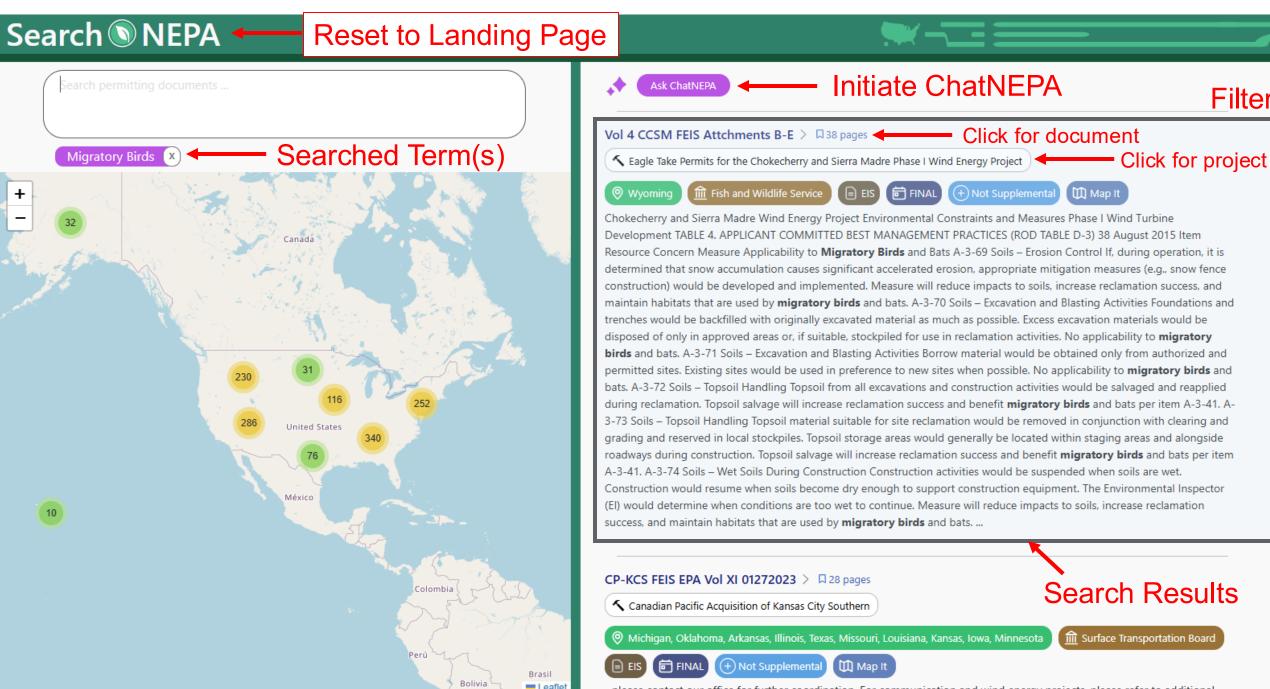
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SearchNEPA Landing Page





SearchNEPA Document Search Results Number



please contact our office for further coordination. For communication and wind energy projects, please refer to additional

of results

Filters

594 Documents

Clear Filters

1L Sort by

Animal and Plant Heal... -(3) Bonneville Power Admi... -1 Bureau of Indian Affa... - (17) Bureau of Land Manage... - 106 Bureau of Ocean Energ... - 6 Bureau of Prisons - 2 Bureau of Reclamation - 6 California Department... - 5 Department of Commerc... - (12) Department of Energy - 41 Department of Housing... - 2 Department of State - 4 Department of Transpo... - (1) Department of Treasur... - 1 Department of the Int... - 1 Environmental Protect... - 2 Federal Aviation Admi... - 3 Federal Emergency Man... - 1 Federal Energy Regula... - 94 Federal Highway Admin... - 23 Federal Railroad Admi... - 2 Federal Transit Admin... - 5 Fish and Wildlife Ser... - 27 Forest Service - 135 Minerals Management S... - 2 National Aeronautics ... - 3



ChatNEPA for NEPA Fact Finding

Search 🔊 NEPA 🔶 **Reset to Landing Page** Search permitting documents .. Back to ← Close Chat summarize any mitigations in these documents that explain how Adjust search migratory birds will be kept safe search Current Migratory Birds 🗙 transmission lines 🗙 search Mitigation measures across the provided sources focus on minimizing risks to migratory birds during AZ > Western Area Power Administration > EIS > OTHER construction and operation of infrastructure projects. These measures include: Appendix_1-6_and_8_Ten_West_Link operational avian risks that result from interactions with transmission 1. Avoidance of Sensitive Areas: Projects aim to avoid development in areas with high densities of lines. This goal of this guidance is to reduce avian mortality from Current breeding or wintering birds, migratory staging areas, riparian corridors, and Important Bird Areas (IBAs) [<u>3][4][5]</u>. Search AZ > Western Area Power Administration > EIS > FINAL 2. Preconstruction Surveys and Buffers: Preconstruction nest surveys are conducted in work areas, Final EIS Ten West Link results and seasonal restrictions and spatial buffer zones are implemented around active nests to protect on structures increases collision risk for night migrating birds. birds during critical periods [5]. Transmission lines crossing the Colorado River and its historic floodplain are a Use of Best Management Practices (BMPs): BMPs include following guidelines from the Avian Power Line Interaction Committee (APLIC) to minimize bird collisions and electrocutions, as well as AZ > Western Area Power Administration > EIS > DRAFT implementing measures to reduce habitat disturbance, such as limiting vegetation removal and Current Ten_West_Link_DEIS_Ch_1-Appx_6 restoring disturbed areas [1][4][5]. ; Impacts to native habitat and designated management areas; and chat Migratory birds. Segment already impacted by I-10, agriculture, 4. Worker Training: Workers receive training on environmental requirements, including avoidance transmission lines, and and minimization measures, and are educated on the consequences of non-compliance with answer federal and state wildlife protection laws [5]. AZ > Bureau of Land Management > EIS > FINAL APS SV2M FEIS Text 5. Infrastructure Design Adjustments: Transmission lines and other infrastructure are designed to New prompt reduce collision risks, such as matching existing structure spacing and conductor heights near Management Plan Amendment Electrocution Risk Transmission line structures are attractive sites for raptors and migratory birds to perch, sensitive areas like the Colorado River [5]. roost, loaf Ask ChatNEPA.ai about these search results ... NM > Forest Service > EIS > DRAFT 20190702-CarsonDraftPlanVolume1DEIS

Migratory Birds and Golden and Bald Eagles New Mexico Partners in

Al can make mistakes. Check responses.

Current prompt

Applied filter

National Marine Fishe... -4 National Oceanic and ... - 5 National Park Service - 3 National Science Foun... - 4 National Security Age... - 1 Natural Resource Cons... - (4) Nuclear Regulatory Co... - 26 Office of Surface Min... - (1) Rural Utilities Servi... - (4) Surface Transportatio... - (4) Tennessee Valley Auth... - 11 Texas Department of T... - (3) U.S. Army Corps of En... - 47 U.S. Coast Guard - 3 U.S. Customs and Bord... - 2 United States Air For... - 5 United States Army - 5 United States Navy - 3 Utah Department of Tr... - (4) Western Area Power Ad... -6

✓ STATES

Alabama - 18 Alaska - 25 Arizona - 44 Arkansas - 20 California - 70 Colorado - 37 Connecticut - 11 Delaware - 8 District of Columbia - 7



Northwest

ChatNEPA for Project-level Fact Finding

Search 🔊 NEPA 🔶 Reset to Landing Page Early Site Permit at PSEG Site Current prompt what is the purpose and need for this action? Project LOCATION AGENCY title AR REGU The purpose and need for the proposed action are twofold. For the NRC, the purpose of issuing the Early Site Permit (ESP) is to provide early resolution of site safety and environmental issues, which contributes to stability in the licensing process. Although no reactor will be built under the ESP, the environmental review assumes the construction and operation of one or two reactors to meet the need for up to 2,200 MW(e) of baseload power in New Jersey by 2021 [1]. For the USACE, the purpose is to issue a Department of the Army permit to allow PSEG to perform dredge and fill activities necessary for building a power plant to Nuclear Regulatory Commission generate additional baseload electricity [1]. Ch New Jersey Page 59 of NUREG 2168 Vol 1 Page 26 of NUREG 2168 Vol 1 DOCUMENTS Part of the Early Site Permit at PSEG Site, overseen by Part of the Early Site Permit at PSEG Site, overseen by the Nuclear Regulatory Commission the Nuclear Regulatory Commission NJ > Nuclear Regulatory Commission > > FINAL NUREG-2168_Vol_1 Page 167 of NUREG 2168 Vol 2 Page 169 of NUREG 2168 Vol 2 🔡 NJ > Nuclear Regulatory Commission > > FINAL NUREG-2168_Vol_2 Part of the Early Site Permit at PSEG Site, overseen by Part of the Early Site Permit at PSEG Site, overseen by the Nuclear Regulatory Commission the Nuclear Regulatory Commission 🔄 NJ > Nuclear Regulatory Commission > > FINAL NUREG-2168_Vol_3 Page 426 of NUREG 2168 Vol 3 🔄 NJ > Nuclear Regulatory Commission > > COMMENT New prompt Part of the Early Site Permit at PSEG Site, overseen by CEQ20150329 the Nuclear Regulatory Commission



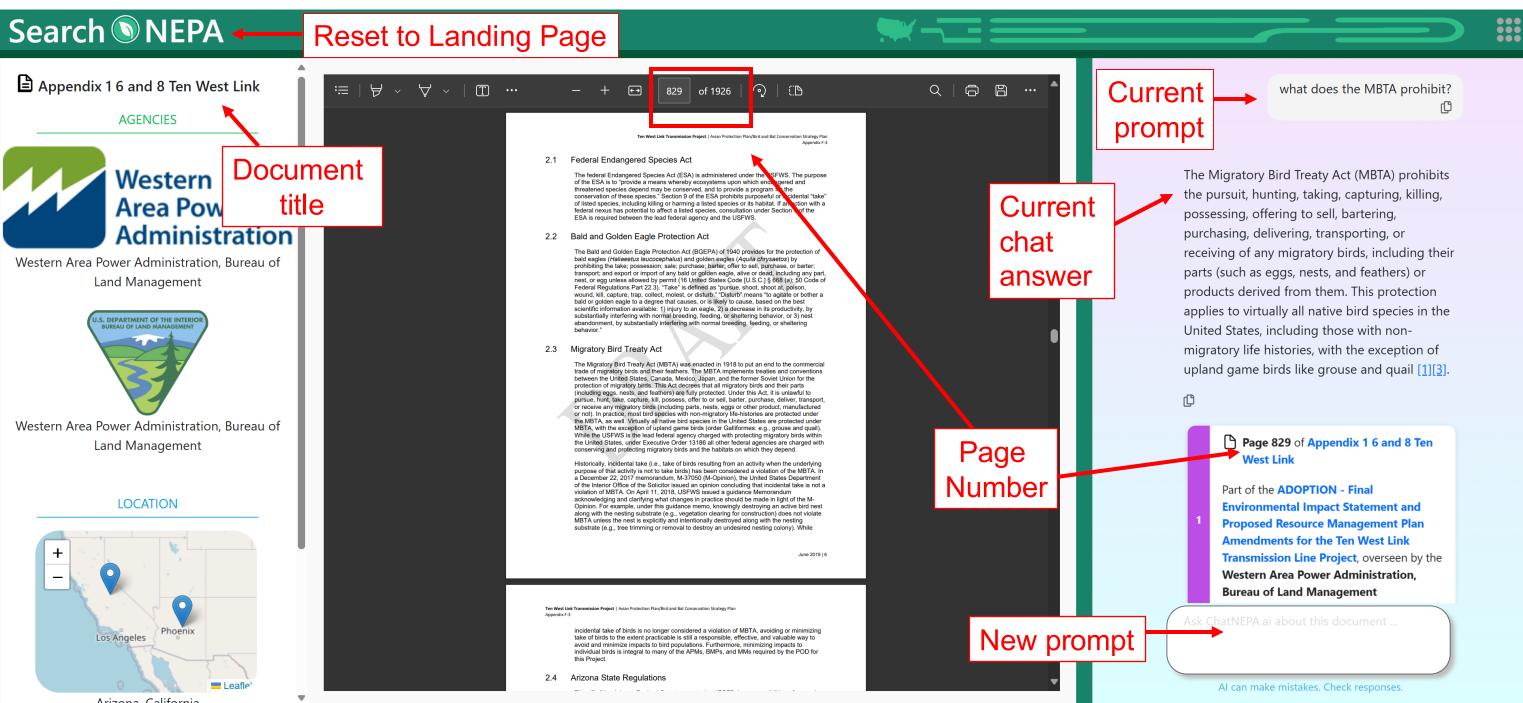


Current chat answer

> Sources used in answer



ChatNEPA for Document-level Fact Finding









CommentNEPA Auditable, Agentic Workflows with Feedback Alignment for Environmental Review

May 6, 2025



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Environmental Review is Encumbered

Labor-intensive review process for subject-matter experts (SME).

- 10s x 1000s of letters of public correspondence.
 - 1000s of hours (~5 min per comment).
- Years to complete permitting process.

Pressures increasing:

- Regulatory time constraints to complete analysis.
- Public use of AI increases volume.
- Industrial use of AI increases volume of projects.



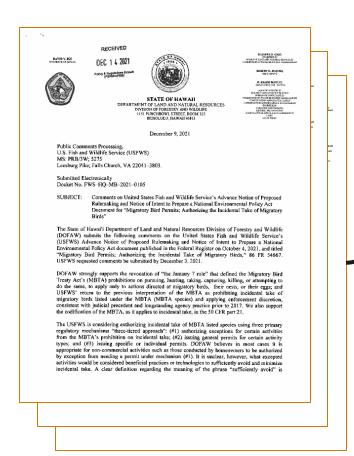
45



Current Practice

For each correspondence:

- Manually bracket (non-)comments.
- Manually sort into **bins**.



David G. Smith, representing the State of Hawai'i Department of Land and Natural Resources, Division of Forestry and Wildlife (DOFAW), supports the revocation of the January 7 rule and a return to the previous interpretation of the MBTA. Smith's background in wildlife conservation highlights his concern for incidental take of migratory birds, as indicated by the extensive data and recommendations provided in the correspondence, including specific examples of incidental take such as seabirds on O'ahu due to light attraction and varying take levels at wind facilities on Maui. DOFAW's key concerns include the need for clear definitions of

' rigorous project monitoring for impacts and

conservation fee structure for significant projects, and critique of

ated take preference for compensatory mitigation over

using funds for project-specific monitoring. Smith emphasizes that these regulations would benefit migratory bird populations, help prevent their uplisting to threatened or endangered status, and streamline compliance and litigation efforts.



Tedious

Time/Resource intensive



General Support



Compensatory Mitigation



Monitoring

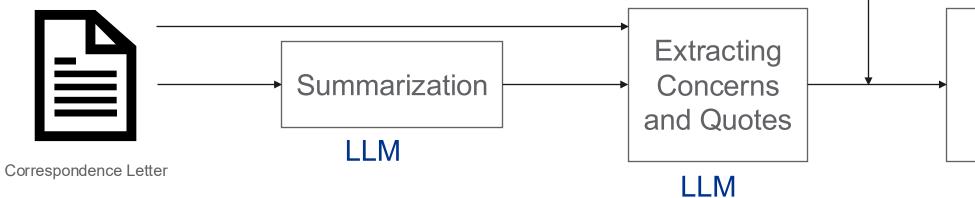


Impact on Wildlife



Public Comment Processing w/ CommentNEPA

SME-provided Binning Description



Bin Labels

- Generated Concerns

- Extracted Quotes

	Project 💌	Subject Name 💌	Concern	Comment Text	Filename	Start
2	WS	Multiple Use	Solar energy development should not occur at the expense of remaining wild places.	Solar Energy development need not come at the expends of our last few wildplaces.	Draft2024SolarPEIS-1-500651771.json	
В	WS	General Opposition	The author opposes increasing the solar panel project on BLM land, fearing it will create non-usable land for wildlife and humans.	Please do not increase the solar panel project onto BLM.	Draft2024SolarPEIS-1-500658779.json	
1	WS	General Opposition	The author opposes increasing the solar panel project on BLM land, fearing it will create non-usable land for wildlife and humans.	This would be adding building material to the land and creating non usable land for wildling non usable land for wildl	if∉ Draft2024SolarPEIS-1-500658779.json	
5	WS	Multiple Use	The author contrasts the project with livestock leasing, where land can be repaired.	This isbuilding onto BLM land not just leasing for livestock in which the land can berepair	re Draft2024SolarPEIS-1-500658779.json	
6	WS	Recreation	Impact on public recreation and OHV use	Please consider the public recreation and OHV use of these lands in consideration with th	is DraftSolarPEISVol1-1-500680436.json	
7	WS	Recreation	Impact on public recreation and OHV use	We have rights to use these lands and recreate on the lands.	DraftSolarPEISVol1-1-500680436.json	
3	WS	General Support	The author supports solar energy but is concerned about potential environmental harm.	As an Ohioan who has installed solar energy panels on my home, I know thatsolar energy	as [EXTERNAL] I support solar development in the r(68).json	
Ð	WS	General Support	The author supports solar energy but is concerned about potential environmental harm.	However, in order to avoid harming sensitiveanimals and cultural landscapes, solar energy	gy [EXTERNAL] I support solar development in the r(68).json	
0	WS	Cumulative Impacts	The author expresses concern about the loss of wild places and the cumulative impact of future development.	We donot have many wild places left and if this is allowed can you imagine thebuilding in	1 Draft2024SolarPEIS-1-500658779.json	
1	WS	Preferred Alternative	The author supports Alternative 5 to focus solar development on previously disturbed lands.	As outlined in the Western Solar Plan draft environmental impact statement, Alternative	5 [EXTERNAL] I support solar development in the r(68).json	
2	WS	Preferred Alternative	The author supports Alternative 5 to focus solar development on previously disturbed lands.	The Bureau of Land Management should choose this alternative, which would keep most	hi [EXTERNAL] I support solar development in the r(68).json	
3	WS	Hazardous Materials and Waste	The author is concerned about the environmental impacts of solar panel disposal after their lifespan, including the need for recyclin	ဖြ What happensthen?	Draft2024SolarPEIS-1-500656413.json	
4	WS	Hazardous Materials and Waste	The author is concerned about the environmental impacts of solar panel disposal after their lifespan, including the need for recyclin	${\mathfrak g}$ I think BLM should require that when the panels expire they should berecycled and the si	te Draft2024SolarPEIS-1-500656413.json	
5	WS	Hazardous Materials and Waste	The author is concerned about the environmental impacts of solar panel disposal after their lifespan, including the need for recyclin	${\mathfrak p}_{{\mathfrak g}}$ The recycling requirement should be flexible because thetechnology will change over the	n Draft2024SolarPEIS-1-500656413.json	
6	WS	Hazardous Materials and Waste	The author is concerned about the environmental impacts of solar panel disposal after their lifespan, including the need for recyclin	${\mathfrak g}$ The reclamation requirementshould also be flexible in light of climate change related effective of the second se	ec Draft2024SolarPEIS-1-500656413.json	
7	WS	Hazardous Materials and Waste	The author is concerned about the environmental impacts of solar panel disposal after their lifespan, including the need for recyclin	${\mathfrak g}$ The goal of the reclamation should be to restore the land toa natural condition that will ${\mathfrak g}$	su Draft2024SolarPEIS-1-500656413.json	
8	WS	Hazardous Materials and Waste	They express concerns about the potential for toxic chemicals from batteries to be left on BLM lands.	Batteries at solar farms likelycontain cadmium and other potentially toxic chemicals.	Draft2024SolarPEIS-1-500656413.json	
9	WS	Hazardous Materials and Waste	They express concerns about the potential for toxic chemicals from batteries to be left on BLM lands.	Toxic chemicals should not be left on BLM lands.	Draft2024SolarPEIS-1-500656413.json	

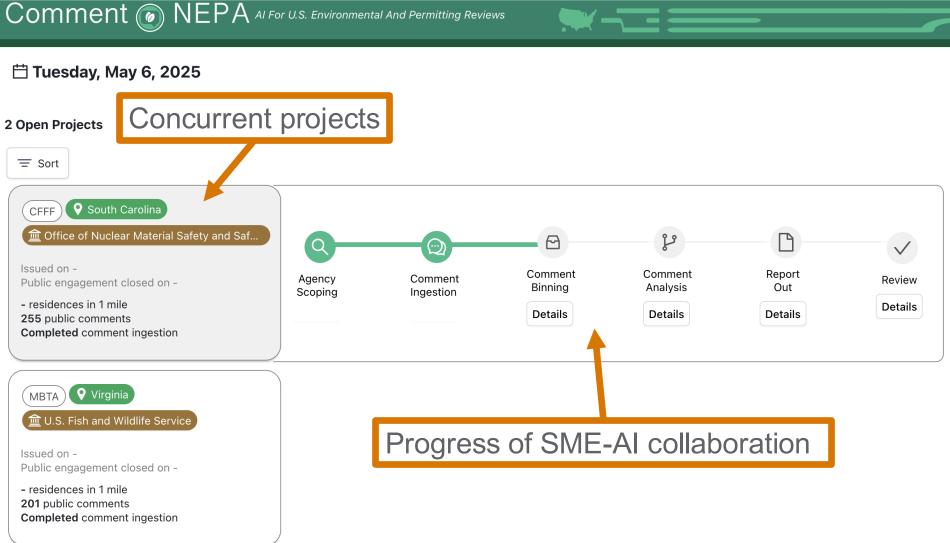
Binning

LLM

Correspondence Letter



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	Letter	letter- Corresponde icon 25 letters	comment-icon Comments 13 comments	Letter Graph Summary
recleu		Letter from Tom	Potential use of High-Assay Low-Enriched Uranium (HALEU) in fuel fabrication	
	MBTA	Clements 13 comments Posted:Aug 24, 2020	the draft EIS must discuss the possibility of this material being used to fabricate fuel at the Westinghouse fuel plant."	I request that this and my other comments be included in the scoping record, be responded to in the draft EIS and that all
	Agency Scoping √	Letter from Warren Shurlock	"What would be the environmental and worker impacts of fabricating HALEU into fuel?"	of my comments be posted in ADAMS. Fam curviling and mailing this comment. My second emailed comment of August 21, 2020 is also being
	Comment Ingestion ✓ Comment Binning ✓	15 comments Posted:Aug 27, 2020	Dual-use nature of the facility for commercial nuclear fuel and tritium production for nuclear weapons	mailed along with this comment.
	Comment Analysis	Letter from	"the overall facility meets the definition of a "dual-use- facility," correct?"	Please confirm receipt of this and earlier comments Scoping Comments: 1. High-Assay Low-Enriched Uranium (HALEU) Use
	Report Out Review	Dwmatherly 7 comments Posted:Aug 31, 2020	"Given the nuclear weapons-related activities of WesDyne, the entire facility may well be more vulnerable to physical attack, insider threat or cyberattack, all of which might have associated environmental and health impacts."	As there is much discussion of use of high-assay low-enriched uranium (ALEU) as a nuclear reacto fuel, the draft EIS must discuss the possibility of this material being
A	I-Extracted	Concern	Regulatory oversight of the facility and its operations	used to fabricate fuel at the Westinghouse fuel plant. Westinghouse
		12 comments Posted:Sept 1, 2020	"Are both parts of the facility regulated (concerning industrial production activities and any environmental discharges) and by whom?"	must inform the NRC and public if it might have intentions to process HALEU into fuel. A so-called white paper of January 2018 by the
		Letter from Priscilla Preston	"Which agency or agencies regulates the industrial activities at the WesDyne facility?"	Nuclear Energy Institute, titled Addressing the Challenges with Establishing the Infrastructure for the front-end of
		8 comments Posted:Sept 9, 2020	Environmental and health impacts of chemical waste or wastewater generated by operations	the Fuel Cycle for Advanced Reactors, states the following:
		Letter from Pamela Glaw 14 comments	"Who regulates the matters related to potential environmental and health impacts, including any chemical waste or waste water (sewage) that might be transferred to the Westinghouse side of the facility or other on-site facilities?"	"The NRC has licensed three fuel fabrication facilities that are operating now, using low-enriched uranium (i.e., less than 5% uranium-235) to produce low-enriched fuel for

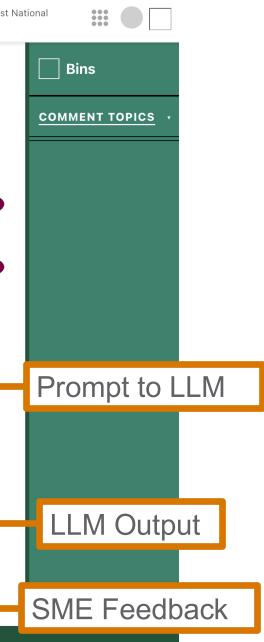
Pacific Northwest



lected	l etter	letter- Corresponde icon 25 letters	comment-icon Comments 13 comments	Letter Graph Summary
		Letter from Tom Clements	Potential use of High-Assay Low-Enriched Arright Assay Low-Enriched Arrived Ar	Click on node to inspect and provide feedback
	МВТА	13 comments	"the draft EIS must discuss the possibility of this material being used to fabricate fuel at the	
	PROGRESS •	Posted:Aug 24, 2020	Westinghouse fuel plant."	Summary Correspondence / Quotes
	Agency Scoping 🛛 🗸	Letter from Warren Shurlock	"What would be the environmental and worker impacts of fabricating HALEU into fuel?"	Critique
	Comment Ingestion 🗸	15 comments	Dual-use nature of the facility for commercial nuclear fuel and tritium production for nuclear	Summary Summary
	Comment Binning 🗸	Posted:Aug 27, 2020	weapons "the overall facility meets the definition of a "dual-use-	Critique
	Comment Analysis	Letter from		
	Report Out Review	Dwmatherly 7 comments	Selected Subtask	Summary
	Review	Posted:Aug 31, 2020	vulnerable to physical attack, insider threat or cyberattack, all of which might have associated	Critique
		Letter from Andrea Issod	environmental and health impacts." Regulatory oversight of the facility and its operations	input NODE PROMPT You are an environmental analyst tasks with ensenders the summary of public commentary on a proposal while ensuring it accurately reflects the concerns raised about
		12 comments Posted:Sept 1, 2020	Environmental and health impacts of chemical waste or wastewater generated by operations	environmental impacts. Your role is to critique the provided summary for an deviations from the source text, omissions of key environmental concerns, or any added
		Letter from Priscilla Preston 8 comments	"Who regulates the matters related to potential environmental and health impacts, including any chemical waste or waste water (sewage) that might be transferred to the Westinghouse side of the facility or	editorializing. Your critique should be constructive, focusing on improving the summary's fidelity to the original document and its comprehensive coverage of environmental issues.
		Posted:Sept 9, 2020	other on-site facilities?" Adequacy of oversight by the South Carolina	input NODE RESPONSE The summary provided is generally accurate and reflects
		Letter from Pamela	Department of Health and Environmental	the key points of Solectria's public commentary. It correctly identifies their support for incentives and opposition to tax credits. However, the summary could be
		Glaw 14 comments	"Does the South Carolina Department of Health and Environmental Control (DHEC) regulate WesDyne? If not, why not?"	improved by addressing the following points: How well does the AI perform? Rating: Submit

Pacific

Northwest





			Define Comment Bins	
F	Add bins	s (optional). Then	, compare and finalize binning comments pulled from	n the uploaded correspondence:
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DGRESS +	Anticipated Bins		AI-Defined Bins	🕎 Final Bins
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ment Analysis	🗌 Human Health Hazards	Ø Ŵ	✓ Construction	Select bins to add them to "Final Bins
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	Continue with Anticipated Bins			
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CommentNEPA	(CFFF South Carolina (fice of Nuclear Material Safety and Safeguards PNNL An official website enabled by the Pacific Northwest National Laboratory
PROJECTS	•	📄 Download Report
CFFF		
MBTA		EIS Appendix for CFFF
PROGRESS	•	Category of Concerns
Agency Scoping	~	General Opposition
Comment Ingestion	\checkmark	Lorem ipsum dolor sit <u>amet</u> , lorem <u>comprehensuri</u> te nam, nec at <u>habeo consulatu</u> definitionem. Nam <u>semitam plat</u> odo quidam id qui,
Comment Binning	\checkmark	sea <u>idatem nonumy iuvintus</u> at. Ne aeterno <u>dissentiet</u> eam, <u>atqui aliquando ancillae</u> est ut. [3] Summary
Comment Analysis	\checkmark	Lorem ipsum dolor sit <u>amet</u> , lorem <u>comprehensuri</u> te nam, nec at <u>habeo consulatu</u> definitionem. Nam <u>semitam platonem voluptat</u> an. <u>Dicunt</u> commodo quidam id qui, sea <u>idatem nonumy iuvintus</u> at. Ne aeterno <u>dissentiet</u> eam, <u>atqui aliquando ancillae</u> est ut. vis mazim labores vivendo an. Te facer blandit duo, <u>eum</u> vidisse virtus
Report Out	\checkmark	mediocrem at. [1, 4-7, 8]
Review		Citations to Letters
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		C→ Download
		AI can make mistakes. Check responses.
		Back Finish



General Lessons Learnt So Far

- **Prioritizing Use Cases**: Focus AI integration efforts on specific areas of the decision process where AI adds demonstrable value (e.g., research, normalizing diverse viewpoints) and addresses human limitations effectively, rather than attempting to automate entire complex decisions universally.
- Automating Foundational Tasks: Actively identify and target rote, repetitive, or dataintensive tasks within the decision process that are prone to human error or consume significant time. Automating these foundational elements is often easier and frees up SMEs to focus on higher-level analysis, strategic thinking, and complex judgments.
- Maintaining Human Oversight (SME In-the-Loop): Ensure Subject Matter Experts (SMEs) remain 'in-the-loop' for critical decisions. Al should primarily serve to augment human judgment and provide recommendations or analysis, allowing SMEs to review, validate, and ultimately take accountability for the final decision.
- Emphasizing Standards and Interoperability: Invest in establishing clear data standards, model governance frameworks, and technical interoperability. Making sure AI systems can seamlessly integrate with existing data sources, legacy systems, and human workflows is important for scalability, reliability, and maintainability.



Lessons Learnt in Al Adoption

Early Involvement of NEPA Experts into the Technology Development

- Enable NEPA SMEs to translate their expertise into prompts.
- Engineers often emphasize, "We're going to build an agent that does XYZ," when the real task is crafting a prompt.
- This creates barriers as domain experts feel excluded, not understanding "agents."

Opportunity:

- The beauty of LLMs lies in their ability to make AI accessible via natural language.
- Avoid wrapping everything in technical jargon to maintain this advantage.



Lessons Learnt in Al Adoption

Reduce the Developer vs NEPA Expert Communication Gap

Instead of saying	Say
"We are implementing a RAG chatbot in NEPA"	"We're making sure the c right information to answ about NEPA"
"Our model suffers from hallucination"	"Sometimes the AI make we need to check its ans NEPA"
"Our model can do long context modeling in NEPA"	"Our AI can understand a long discussions about N
"Here is the agent drafting NEPA"	"This is the AI assistant h NEPA documents"

chatbot has the ver questions

es things up, so swers about

and maintain NEPA"

helping to draft



Lessons Learnt in Al Adoption

Improve User Trust and AI Interaction

- Educate SMEs: Help users form realistic mental models of the AI system's capabilities and limitations. E.g., the types and frequency of mistakes it can make, and the AI system's workings.
- **Promote SME vigilance**: Motivate users to pay attention and verify outputs, especially in high-stakes scenarios and when mistakes are likely. Draw users' attention to potential mistakes in AI outputs by using techniques such as uncertainty expressions and uncertainty highlighting.
- Make it easy to verify outputs: Decrease the cognitive load of verifying AI outputs against grounding data or reliable information sources. Consider techniques such as displaying excerpts from grounding data alongside outputs, to enable users to spot discrepancies.



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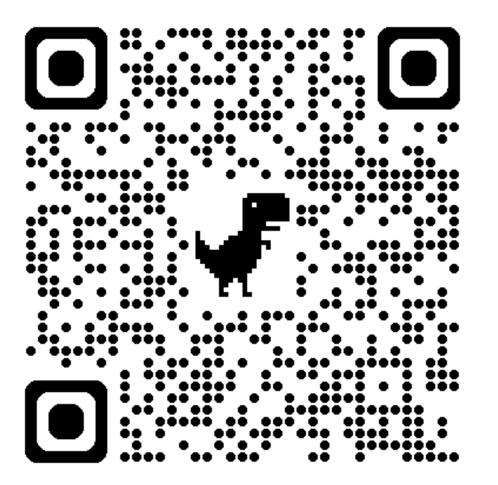


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Thank you

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