



# Case Study: **Massachusetts Gap Energy Grant Program -** An innovative state program to realize energy benefits in the water sector

July 25, 2023

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Senior Research Engineer



PNNL is operated by Battelle for the U.S. Department of Energy

The U.S. Department of Energy's Water Power Technologies Office funded PNNL's research to study the MA Gap Funding Program to identify and share successful models for realizing the adoption of energy efficiency and renewable energy projects by water utilities.



# Agenda



## WATER + POWER RESILIENCE

Agenda item	Presenter
Background and context	Juliet Homer, PNNL
Introduction to the U.S. Department of Energy (DOE) Office of State and Community Energy Programs (SCEP)	Shannon Zaret, SCEP
Massachusetts Department of Environmental Protection (DEP) – Program background and information	Danah Tench and Michael DiBara, MA DEP
Water utility experience – City of Brockton	Patrick Hill
Water utility experience – City of Fitchburg	Samuel Kenney
Q&A	Moderated by Juliet Homer
Wrap up	Juliet Homer

# Integrated Water-Power Resilience Project - Objectives

## Project objectives:

- Characterize interdependencies and vulnerabilities of water and power systems
- Develop analysis tools and share best practice methods
- Promote coordination and data development and sharing
- Support energy efficiency, flexibility, and renewable energy development in the water sector ✓
- Support equity and justice in interconnected energy and water systems

# Massachusetts Gap Funding Model

- An innovative and effective program for realizing energy benefits in the water sector
- PNNL conducted a cost-benefit analysis of the first two rounds of the Massachusetts Gap Funding and developed a fact sheet.
- The purpose of this webinar is to highlight this program and share it with other researchers, water and wastewater utilities, and state energy program managers.
- Factors of success include:
  1. **Information** - Utilities had clear information on energy savings & generation potential
  2. **Funding** - Gap funding helped supplement self-funding and other funding sources
  3. **Peer support** - Peer network and support were in place





## Case Study: The Massachusetts' Gap Energy Grant Program:

An innovative funding  
model for realizing  
energy benefits in the  
water sector.



The U.S. Department of Energy's Water Power Technologies Office funded PNNL's research to study the MA Gap Funding Program to identify and share successful models for realizing the adoption of energy efficiency and renewable energy projects by water utilities.



Wilfried Kabre



Kostas Oikonomou



Alisha Fernandez

### Gap Funding Yields Significant Benefits

#### \$8.5M INCENTIVE FUNDING



**\$5.7M**

Gap Grants

**\$2.8M**

Other funding

#### \$75.2M TOTAL PROJECT BENEFITS



**\$66.7M**

Avoided  
Electricity Cost

Electric Bill Savings to  
W and WW Utilities

**\$8.5M**

Avoided  
Carbon Emission

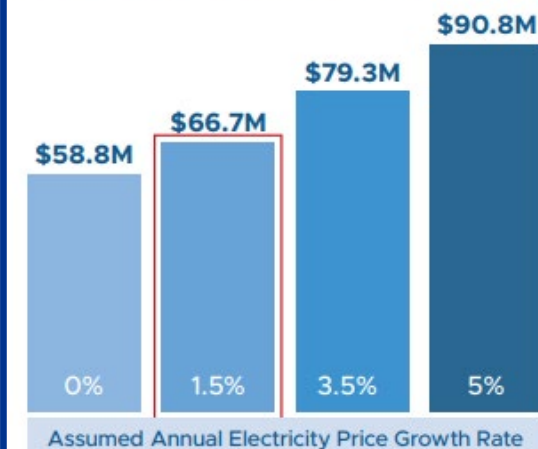
Societal Value of  
Avoided CO2 Emissions

~ 9x

Other funding includes electricity utility incentives dollars and other state funds.  
Savings represent the present value savings over the life of the projects.  
Savings are shown in 2018 dollars.

### Present Value of Electric Bill Savings for Water Utilities Based on Gap I and II Energy Upgrades

Calculations assume 2018 retail electricity price  
of 15 cents/kWh and a discount rate of 1.34%.



The U.S. Department of Energy's Water Power Technologies Office funded PNNL's research to study the MA Gap Funding Program to identify and share successful models for realizing the adoption of energy efficiency and renewable energy projects by water utilities



# Thank you



# Massachusetts' Gap Funding Model

*Bringing Energy and Resiliency Results  
to the Water Sector and Beyond*

July 25, 2023

## Massachusetts Department of Environmental Protection

Danah Tench, Director  
Clean Energy and Climate Resiliency Programs

Michael DiBara, Project Manager  
Clean Energy Results Program

### An Innovative Partnership:

- The Massachusetts Department of Environmental Protection
- The Massachusetts Department of Energy Resources
- The Massachusetts Clean Energy Center



# Today's Discussion

- Clean Energy Results Program
- Genesis of the Gap Energy Grant Program
- Program Overview and Results
- Tips for Success

<https://www.mass.gov/info-details/massachusetts-gap-energy-grant-program>



MICHAEL DIBARA, JAMIE DOUCETT, ANN LOWERY, DANIEL KNAPIK, AND AIMEE POWELKA

## Massachusetts' Return on Investment: A Gap Funding Model for Success

THANKS TO A GAP FUNDING PROGRAM OFFERED THROUGH A PARTNERSHIP OF MASSACHUSETTS GOVERNMENT AGENCIES, WATER AND WASTEWATER FACILITIES HAVE OVERCOME FINANCIAL AND OTHER RESOURCE BARRIERS AND ARE IMPLEMENTING CLEAN-ENERGY PROJECTS.

**M**aximizing returns on investments and reducing operating costs—every business and government agency should strive for these goals. This article describes a “gap funding” grant approach that promotes clean and efficient energy, benefits air quality, and effectively reduces energy and operating costs at public drinking water and wastewater facilities across the Commonwealth of Massachusetts. Without it, utilities would face barriers and miss opportunities to implement beneficial projects.

Serving as a model for collaboration and innovation, Massachusetts government agencies have successfully delivered both returns and efficiencies to municipal water ratepayers under the Clean Energy Results Program (CERP). CERP is a government-led, statewide partnership of the Massachusetts Department of Environmental Protection (MassDEP), the Massachusetts Department of Energy Resources (DOER), and the Massachusetts Clean Energy Center (MassCEC). This program helps meet joint environmental protection and energy goals by advancing the deployment of renewable





# CLEAN ENERGY RESULTS

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The Clean Energy Results Program strengthens the environment-energy connection by supporting MassDEP and DOER's efforts to reduce regulatory or other barriers to clean and energy-efficient development

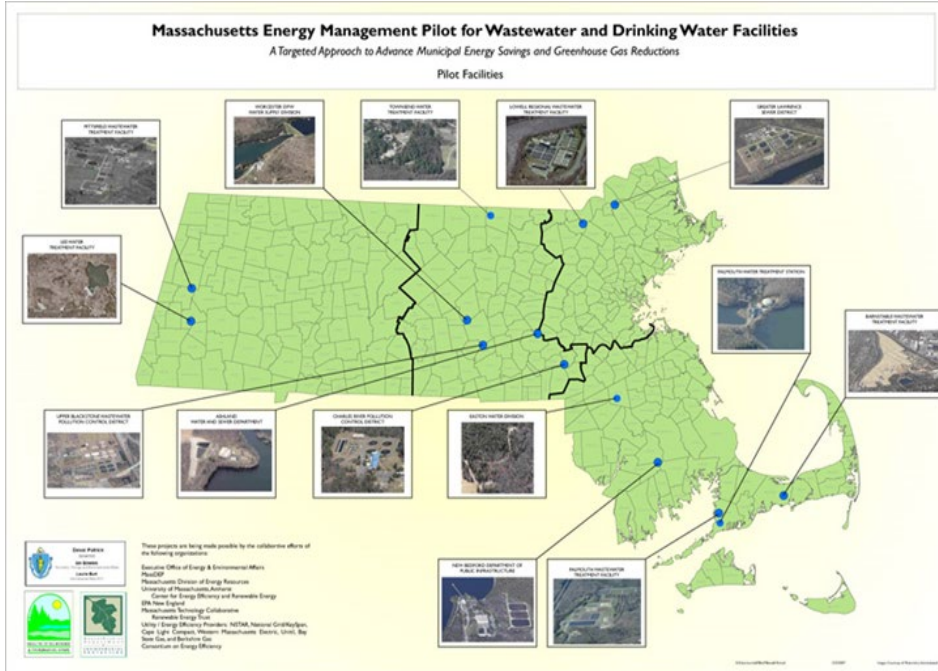
# CLEAN ENERGY RESULTS

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- Utilizes MassDEP's unique expertise to overcome permitting & siting obstacles
  - e.g. Maximized solar development on landfills and brownfields
- Implements the Gap Energy Grant Program that provides cost-effective savings for communities and reduces harmful greenhouse gas emissions
- Creates and supports new forward-looking partnerships to produce results



## Building Partnerships through Energy Pilots (2007 – 2012)



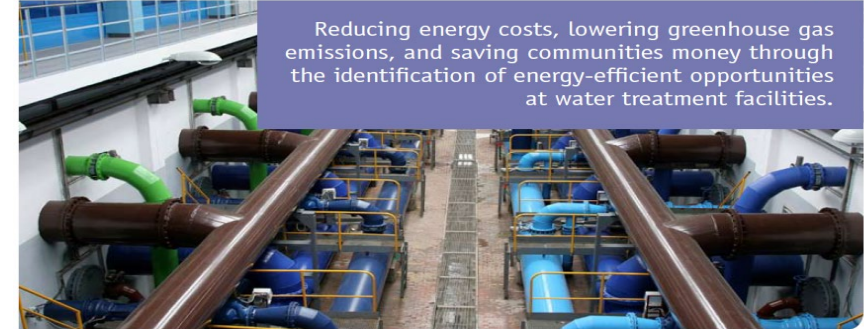
- **“No-cost” energy utility audits**
- **“No-cost” renewable energy assessments**



The American Recovery and Reinvestment Act (ARRA), Green Project Reserve of 2009, through the State Revolving Fund, provided funding for a wide variety of qualifying projects in the categories of: **green infrastructure**, **energy efficiency**, **water efficiency**, and **other innovative projects**. For more information on ARRA, to find out if your current or future planned project meets the necessary criteria, and how to apply, visit [www.Recovery.gov](http://www.Recovery.gov).

## Massachusetts Energy Management Pilot Program for Drinking Water and Wastewater Case Study

Reducing energy costs, lowering greenhouse gas emissions, and saving communities money through the identification of energy-efficient opportunities at water treatment facilities.



**Results: National**  
**(\$1.2B ARRA for green infrastructure)**

- **Saving \$5 million annually**
- **10 megawatts of clean energy installed**
- **23,000 tons of GHG emission reductions/year**

# Energy Leader Roundtables (2008- 2014)



**Coalition of state, federal, community,  
energy efficiency providers, consultants, and  
University of MA Lowell**  
17 Roundtable Meetings

## Meeting Format:

- peer to peer learning
- a technical presentation
- discussion on energy management planning
- partner technical & financial assistance
- a facility site visit

## Ensuring a Sustainable Future: An Energy Management Guidebook for Wastewater and Water Utilities

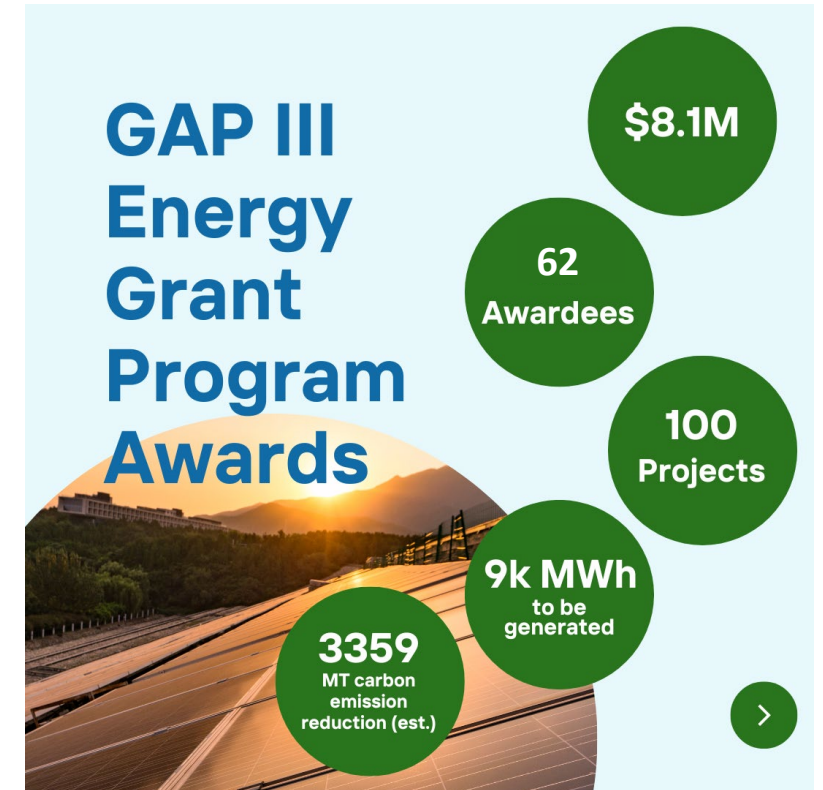


JANUARY 2008



# Gap Energy Grant Program

- Provides grants (up to \$200,000 / entity) for implementing energy efficiency and clean energy projects
- \$5.7M in 2014 & 2018 (Gap I & Gap II)
  - awarded to drinking water & wastewater
- \$8.1M in 2022 (Gap III)
  - awarded to [62 organizations](#)
  - drinking water & wastewater and an expanded group that includes food pantries, affordable housing, and small farms



# Gap Energy Grant Program

- Energy Efficiency
  - Variable speed drives, pump and motor replacements, HVAC, lighting
  - Process improvements (aeration, pumping optimization)
- Clean Energy
  - Solar, wind, in-line hydropower, battery storage, combined heat & power, geothermal
- Benefits
  - Save \$ - reinvest energy savings back into your facility assets/infrastructure
  - Clean energy generation projects can improve a system's ability to withstand outages and resiliency

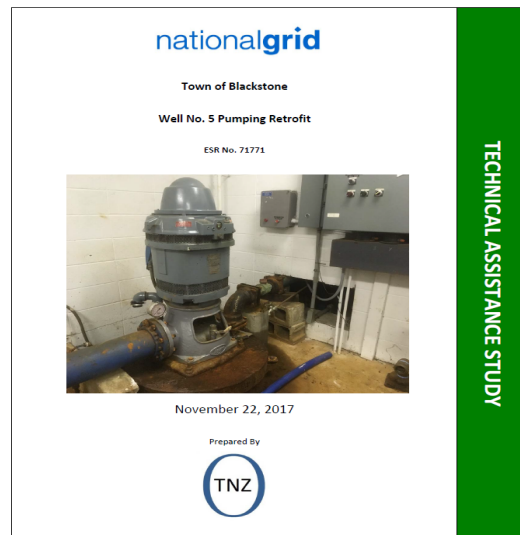




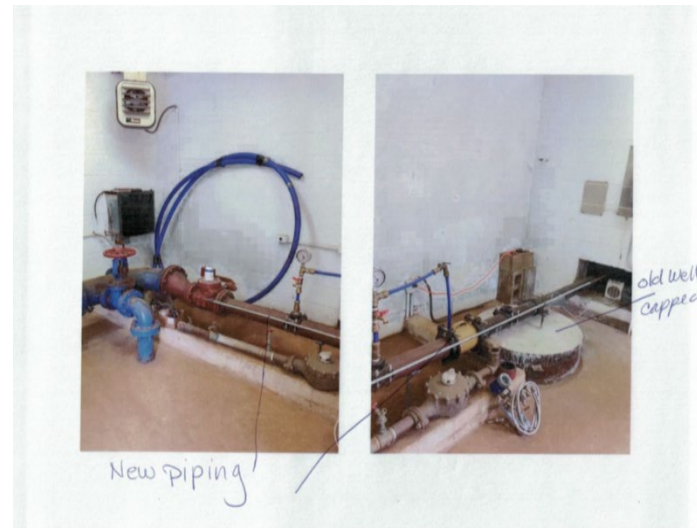
# Utility Assessment Feeds into Gap Program

## Town of Blackstone

**Project:** Decommission Well # 5 & install a new VFD-controlled submersible high-lift pump to well #5A



**\$0 Cost to  
Blackstone**



<b>Total Project Costs:</b>		<b>\$56,000</b>
<b>Less: Gap II Grant Award:</b>	<b>\$42,521</b>	
<b>National Grid Incentive:</b>	<b><u>\$ 8,755</u></b>	
Subtotal:		<b><u>\$51,276</u></b>
<b>Town of Blackstone (10% cost share amount):</b>		<b>\$ 4,724</b>

**Annual Cost Savings: \$6,259**

- **6-month payback for Blackstone**

**Annual Electricity Savings: 32,941 kWh**

- **42% reduction in electricity usage**

Photos courtesy of James Sullivan, Superintendent – Town of Blackstone

# Gap Energy Grant Program Projects

## Ware Wastewater



6 new high-efficiency motors, VSD, and dissolved oxygen, pH, and temperature sensors – 5-month payback, reducing electricity usage by 41%.

## Westfield Wastewater



Pumping System Optimization rebuilt 4 influent pumps. A 5-month payback that produces a 24% reduction of electrical pumping usage, while increasing overall pumping efficiency by 13.2%.

Influent Pump Flows (GPM)			
<u>Pump</u>	<u>Before</u>	<u>After</u>	<u>% Increase</u>
1	3744	4006	7.0
2	3855	4000	3.8
3	3910	4042	3.4
4	2917	4048	38.8
Average	3607	4024	13.2



# Gap Energy Grant Program Projects

## Bernardston Fire & Water District



**150 kW Solar Array – achieved Net-Zero Energy status and positive cash flow**

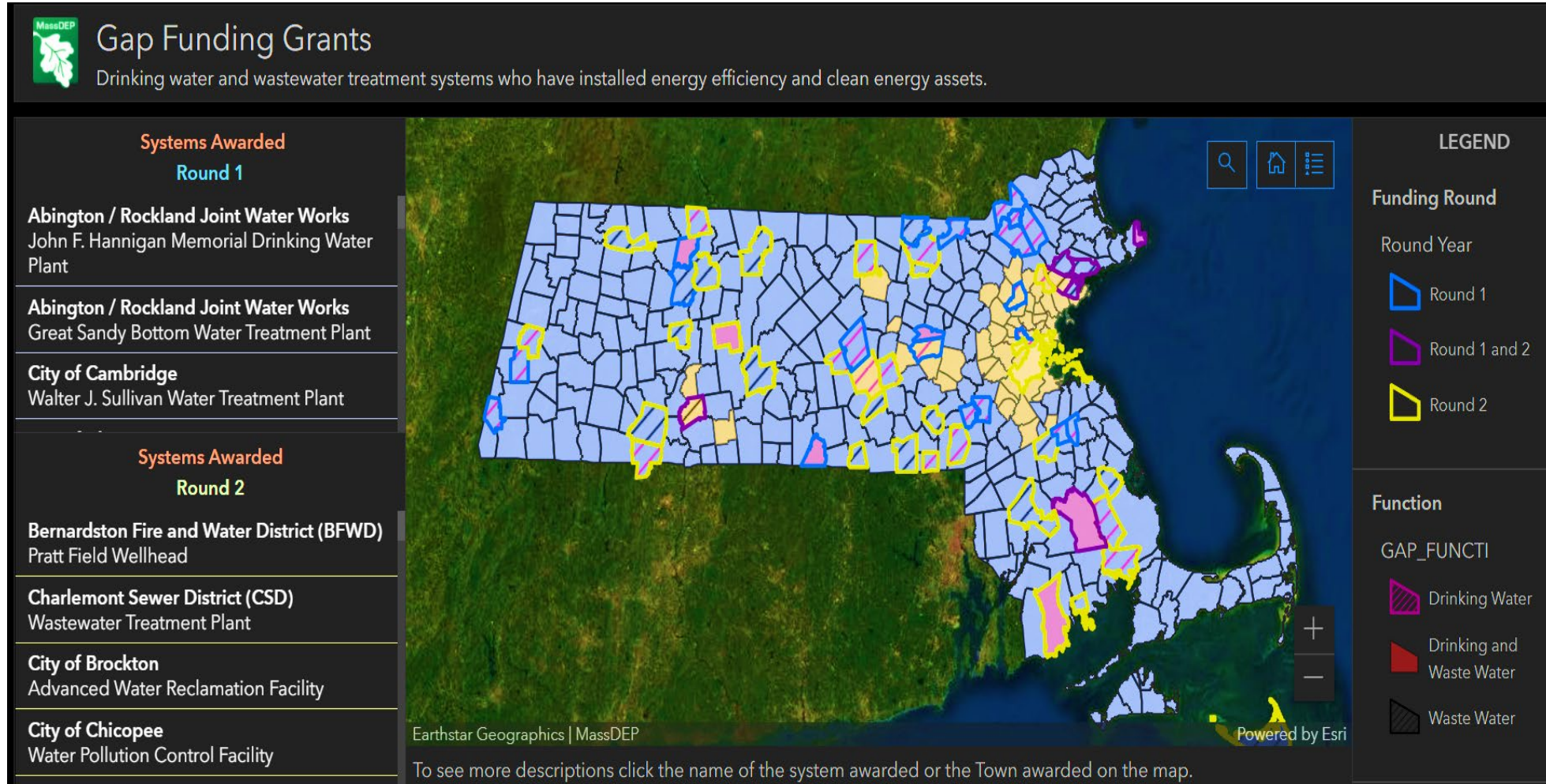
## Groton Drinking Water



[Collaboration with DEP: Big Savings, Increased Capacity, Cleaner Water](#), Groton Herald

***The town optimized and reconfigured how they pump water and postponed spending \$2-\$3 million for development of a new well for at least five years.***

# Story Map



<https://www.mass.gov/info-details/massachusetts-gap-energy-grant-program>



# PNNL Analysis

**Thank you!**

Pacific Northwest National Laboratory

U.S. Department of Energy,  
Water Power Technologies Office



The Massachusetts' Gap Energy Grant Program:

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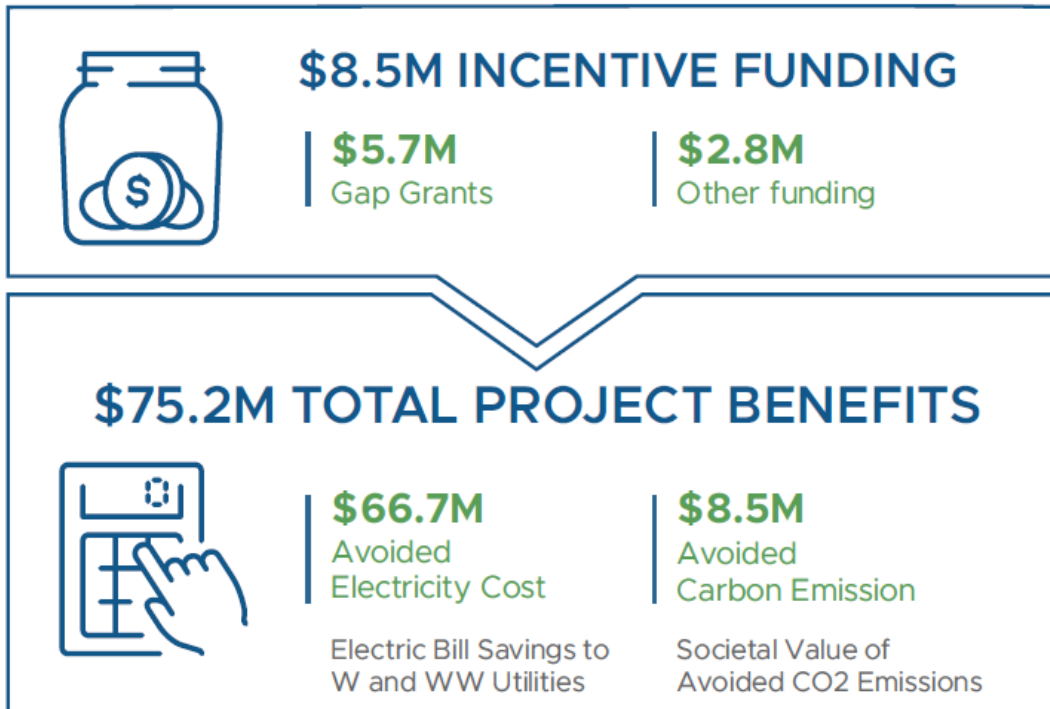
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WATER POWER TECHNOLOGIES OFFICE



# PNNL Analysis

## Economic Results

### Gap Funding Yields Significant Benefits



Other funding includes electricity utility incentives dollars and other state funds. Savings represent the present value savings over the life of the projects. Savings are shown in 2018 dollars.

The Massachusetts' Gap Energy Grant Program:

An innovative funding model for realizing energy benefits in the water sector.





# PNNL Analysis

## Energy / Environmental Results

### Projected Benefits Over the Life of Projects (Gap I and II Only)



**\$66.7M**

TOTAL ELECTRICITY  
COST SAVINGS



**189,000 MWh**

TOTAL ENERGY  
SAVED



**252,000 MWh**

TOTAL ENERGY  
GENERATED



**441,000 MWh**

TOTAL ENERGY  
SAVED/GENERATED



**125,634 Metric Tons**

TOTAL CO2 EMISSION  
REDUCTION



The Massachusetts'  
Gap Energy Grant  
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WATER POWER TECHNOLOGIES OFFICE



# Tips For Success

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- ✓ Building organizational trust between all partners is critical
- ✓ No-cost energy assessments for water utilities and other entities can jump-start good energy-saving projects
- ✓ Water and wastewater facilities are an outstanding investment for state energy efficiency Program Administrators
- ✓ Cost savings from energy projects will help mitigate utilities' rate increases to customers
- ✓ This approach resulted in a good 'Public Return-on-Investment'
- ✓ Continue to build off your small successes and experiences!



# For Energy-Saving Assistance

Danah Tench, Director  
Clean Energy and Climate Resiliency Programs  
[Danah.Tench@mass.gov](mailto:Danah.Tench@mass.gov) 617.733.3398

Michael DiBara, Project Manager  
Clean Energy Results Program  
[Michael.DiBara@mass.gov](mailto:Michael.DiBara@mass.gov) 508.767.2885

## **Clean Energy Results Program Website:**

<http://www.mass.gov/eea/agencies/massdep/climate-energy/energy/>

## **Massachusetts' Gap Energy Grant Program:**

<https://www.mass.gov/info-details/massachusetts-gap-energy-grant-program>



Advancing renewable energy & energy efficiency in the Commonwealth

**CLEANENERGYRESULTS**

[www.mass.gov/dep/cerp](http://www.mass.gov/dep/cerp)



# Advanced Water Reclamation Facility

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- 20.5 MGD Design Capacity
- Serves City of Brockton and the towns of Abington and Whitman as well as Stonehill College in Easton
- Operated by Veolia, North America
- 320 miles of sewer mains
- 23,000 active sewer service accounts





## Blower Upgrade Replacement Project



Brockton Massachusetts  
Advanced Water Reclamation Facility

- Replace inefficient positive displacement blowers (#1-4) with turbo efficient blowers

### Phased Approach

- 2018 - Blower #1
- 2019 - Blower #3 \$200,000 Gap II Grant
- 2020 - Blowers #2, #4



## Blower Upgrade Replacement Project



Brockton Massachusetts  
Advanced Water Reclamation Facility

### **Blower #3**

Total Project Costs:		\$304,566
Less: Gap II Grant Award:	\$200,000	
National Grid Incentive:	<u>\$ 35,137</u>	
Subtotal:		<u>\$ 235,137</u>
City of Brockton (cost share amount):		\$ 69,429
Annual Savings		\$ 40,994 (292,812 kWh)

**Results: 1.7 - year payback with increased oxygen transfer and treatment**



## Blower Upgrade Replacement Project



Brockton Massachusetts  
Advanced Water Reclamation Facility

- The combination of MA Gap energy grant and National Grid incentive gave the city a great return-on-investment, making it an easier to justify blower #2,#4 upgrades.
- The grant was a great opportunity to build the Brockton's DPW visibility and credibility by showcasing this clean energy project.
- The grant is helping the City achieving their goal of reducing energy usage (and cost) for city-owned buildings.
- The grant program helped build /strengthen the relationship between City of Brockton and MassDEP.

Blower Upgrade  
Replacement Project



Brockton Massachusetts  
Advanced Water Reclamation Facility

# Thank You

Patrick Hill, DPW Commissioner,  
City of Brockton MA, [phill@cobma.us](mailto:phill@cobma.us), 508.580.7135





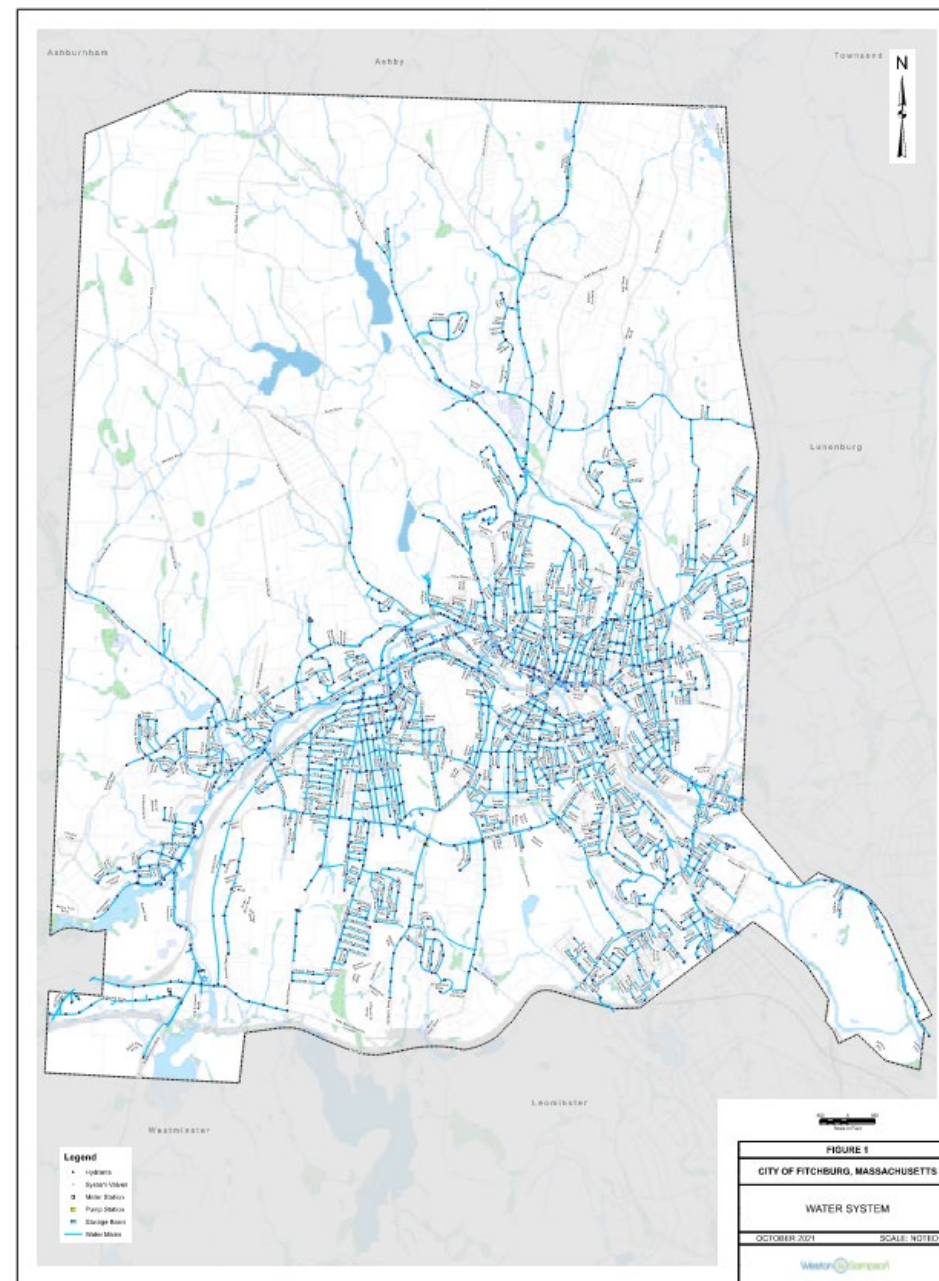
# CITY OF FITCHBURG, MA NARROWS ROAD FACILITY HYDROGENERATOR

Presenter: Sam Kenney, P.E - Project Manager / Team Leader



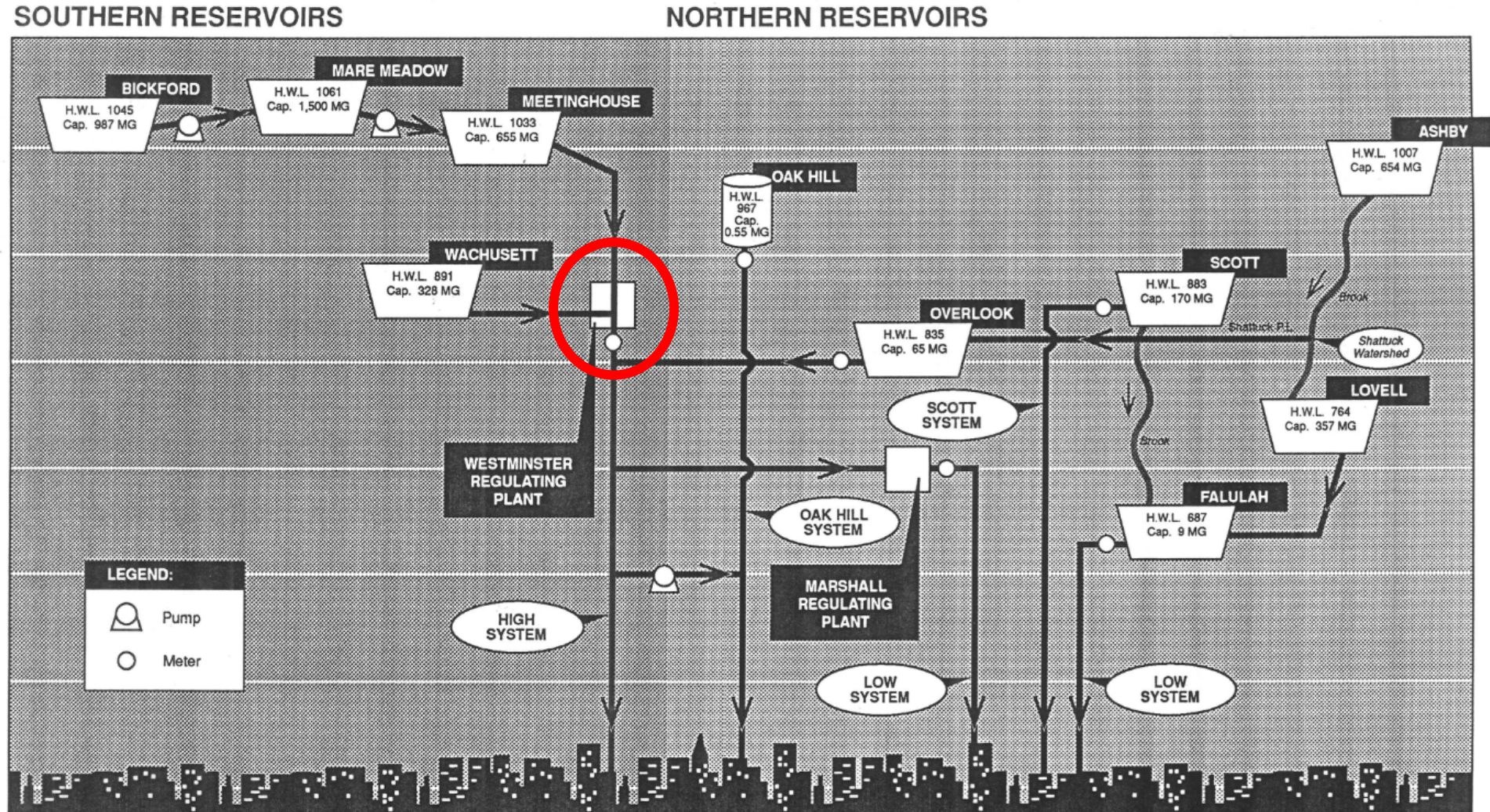
# Fitchburg Water System

- 7 Water supply reservoirs
- 7 Pump stations
- 2 Treatment plants
- 5 Storage tanks
- 190 miles of water main
- 4.7 MGD average day demand
- 40,600 customers





# City of Fitchburg Water System (pre-SDWA)





# Project Timeline

- 2011: Hey...what if?
- 2012: Initial report/hydropower investigation
- 2017: Second report/investigation
- 2019: Design & Public Bid
- 2020: Construction
- 2021: Unit Startup/Commissioning
- Late 2021 – Present: Beneficial Use



## Primary Objective: PAT Installation & Station Rehabilitation



Funding Partners: MassDEP,  
Massachusetts Clean Energy Technology Center (MassCEC)



Total Construction Cost: \$697,350



Grant Funding for the PAT: MassDEP / Gap II - \$200,000.00  
MassCEC - \$78,000.00



# Outside Funding



MassDEP GAP II

Grant Award: \$200,000



MassCEC

Grant Award: \$78,357

Total: \$278,357

# Who's PAT?

- **P**ump as **T**urbine or pump in reverse
- Converts kinetic energy (pressure) into mechanical energy



# Why Here & Why Now?

## *Previous Process Piping*



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Facility reduces water pressure between the Regional WTP and the distribution system (gravity flow)

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By 2020, the Facility was outdated and needed upgrades

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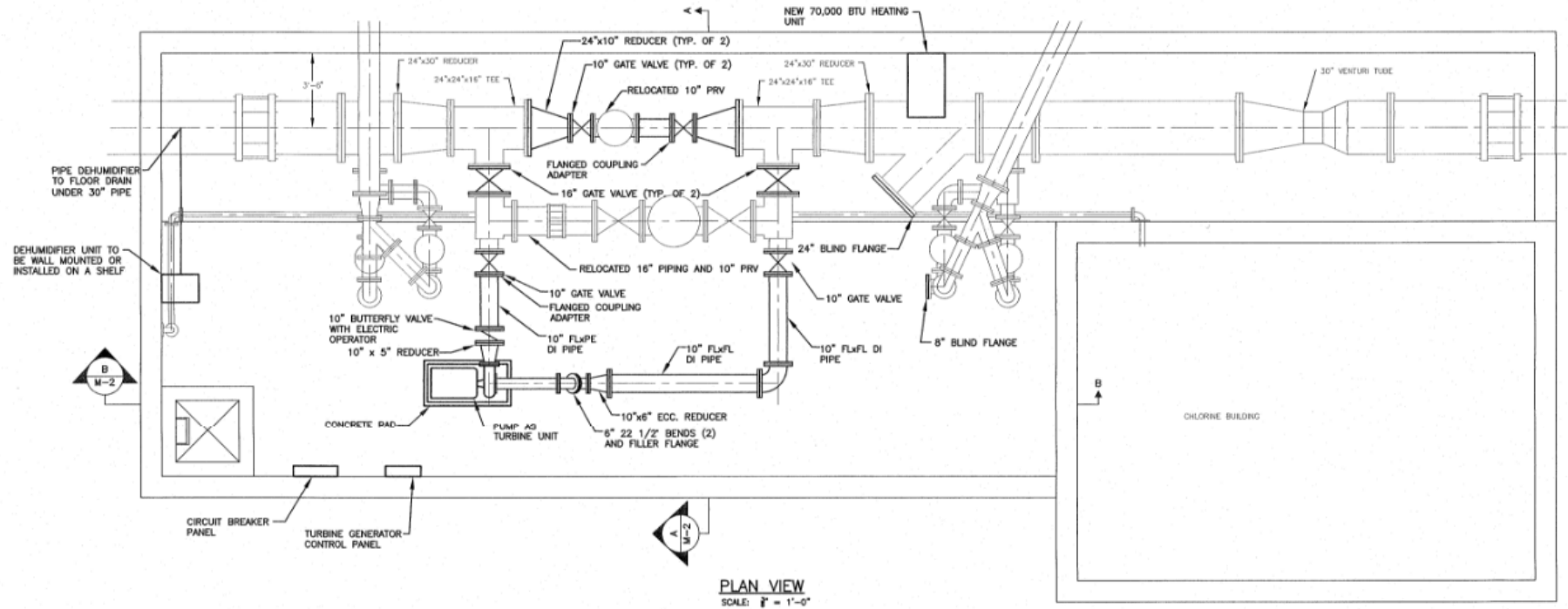
Existing 24" pressure reducing valve (PRV) was no longer necessary due to decreased system demand

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Opportunity to utilize pump as turbine (PAT) unit for energy creation



# Narrows Station Layout & Concept



# Financial Considerations

- Payback Period vs. Capital Expenditure
- Nameplate Capacity of Unit vs. Estimated Energy Generation
- (Bigger not always better!)

Table 1 – PAT Options Considered				
Net Flow (CFS)	Design Head (FT.)	Nameplate Capacity (kW)	Turbine Cost	Estimated Annual Generation (kWh)
1.62	100	10	\$61,685	65,297
3.00	100	18	\$72,500	57,214
3.40	100	22	\$78,000	54,436

# Project Completion

*New PAT Unit & Local Control  
Panel*



*Final Piping Layout Including PRVs &  
Hydroturbine Unit*



*March 2021 – Unit Online!*



# thank you

westonandsampson.com

Samuel Kenney, Project Manager, [kenneys@wseinc.com](mailto:kenneys@wseinc.com)



John Deline, Deputy Commissioner of Water Supply, [jdeline@fitchburgma.gov](mailto:jdeline@fitchburgma.gov)

## Questions/Comments?